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June 2, 2009

Florida Hurricane Cat Fund and 2009 Florida Update

Property Specialty Briefing



- Florida Hurricane Catastrophe Fund (FHCF): Fundamentals
- FHCF Bonding Capacity
- Florida Reinsurance Market Update

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Florida Hurricane Catastrophe Fund (FHCF): Fundamentals

Creation

- The FHCF is a statutorily created reinsurer
 - Florida only
 - It covers residential <u>hurricane</u> losses
- FHCF created in November 1993 during a special legislative session
 - Purpose: maintaining insurance capacity in Florida
 - Reasons:
 - Lack of (re)insurance capacity considered a danger to the economy
 - Lack of (re)insurance capacity endangers the public health, safety and welfare
 - Private sector insurers are seen as unable or unwilling to maintain sufficient funds to pay all claims in the event of a catastrophe.
 - Increase capacity by reducing exposure to hurricane losses.
- FHCF is structured as a State Trust
 - Under the direction and control of the State Board of Administration (SBA)
 - Makes revenues received exempt from Federal Income Tax

Coverages

- The FHCF has several programs
 - 1. Mandatory Coverage
 - 2. Temporary Increase in Coverage Limit (TICL) Options
 - 3. Temporary Emergency Additional Coverage Options (TEACO)
 - 4. Limited Apportionment Company (LAC) Layer
- FHCF sets the premium for the mandatory and TICL layers TEACO and LAC rates are set by statute
- The FHCF <u>reimburses</u> participating insurers for a portion of their catastrophic hurricane losses
- Funds to reimburse losses generated by premium, investment income and post-event assessments

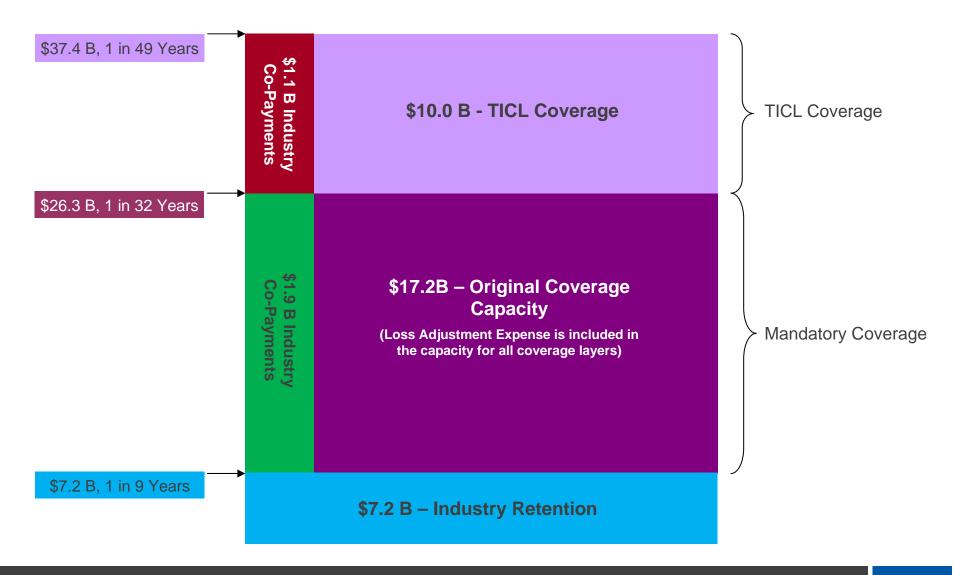
Coverages

- 2009/2010 FHCF Programs Includes provisions in HB 1495
- Mandatory Coverage (Industry \$17.18B xs \$7.22B)
 - Required as a condition of doing business in the state
 - Company selects either a 45%, 75% or 90% coverage level most take 90%
 - Retention and Limit adjusted based on statewide annual exposure growth
 - One aggregate limit
 - Retention drops by 1/3 for the 3rd largest and subsequent events
 - ROL = 5.99%

Coverages

- TICL Layer (Industry: as much as \$10B xs \$26.3B)
 - Is not really a layer but adds additional limit to Mandatory Coverage
 - Can be as much as \$10B (down from \$12B in 2008/09)
 - Additional limit can be purchased in increments of \$1B of Industry Limit (stay tuned)
 - Company coverage level (e.g., 90%) the same as Mandatory level
 - Rate on line (ROL) of 2.5% is now subject to increasing multipliers over the next few years
 - Increases the aggregate limit

Coverages



Coverages

- LAC Layer (\$10m xs 30% of Surplus)
 - Retention is 30% of company's surplus as of 12/31/08
 - Limit is \$10m and the ROL is 50%
 - Includes one prepaid reinstatement
 - Available to:
 - LACs FL only and have \$25m or less of surplus the proportion of assessments they are required to pay is limited
 - Insurance Capital Build-up Incentive Program participants encourages Florida companies to raise additional capital and increase writings
- TEACO rates are set by legislation
 - Three very expensive options 75% to 85% Rate On Line (ROL)
 - Open market prices tend to be in the 40% to 50% range
 - No companies have purchased this layer

Rate Making – Mandatory Coverage

- FL statute sets the procedure for determining the Industry Retention and Limit
 - Limit and Retentions set in 2005 and adjusted based on exposure growth (with certain limitations)
- Industry premium is determined by a ratemaking procedure
 - Modeled industry exposure produces expected layer loss by
 - Type of Business (Residential, Comm. Residential, Mobile Home, Tenants, Condo Owners)
 - FHCF Territory
 - Construction (Masonry, Frame. etc)
 - Deductibles
 - Additional rating classifications where used this year
 - Year built, structure opening protection, roof shape, roof deck attachment
- Limit and Retention multiples are then determined

Ratemaking – Mandatory Coverage

- Retention Multiple = Retention divided by Premium
- Payout Multiple = Payout Limit divided by Premium

FHCF Layer Parameters	2009 Rates ¹
Industry Limit	17.18B
Industry Retention	7.22
Industry Premium (Projected)	1.03
Retention Multiple	7.0121
Payout Multiple	16.6927

¹ with secondary modifiers

Company Mandatory Premium, Limit & Retention

- An insurance company's retention and limit is determined by their premium
 - Premium based on Company's exposure by Type of Business, FHCF Territory, Construction, Deductibles and new rating factors

Co.'s FHCF Premium		Retention Multiple		Co.'s Retention
14.0M	×	7.0121	=	98.2M
0 51105 0		Dovout Multiple		Co.'s 90% Limit
Co.'s FHCF Premium		Payout Multiple		CO. S 90 /0 LITTIL

Co.'s 90% Limit		Coverage %		Co.'s Full Limit
233.7M	÷	0.9000	=	259.7M

Company TICL Premium & Limit

- TICL Premium and Limit can be determined
 - Based on the TICL limit purchased –
 Equivalent to industry \$1B to \$10B in \$1B increments
 - Company's Mandatory Coverage premium
- This example uses TICL Premium Factors and Payout Multiples for the \$10B limit option

Co.'s Mandatory Premium		TICL Premium Factor		Co.'s TICL Premium
14.0M	×	0.2423	=	3.4M

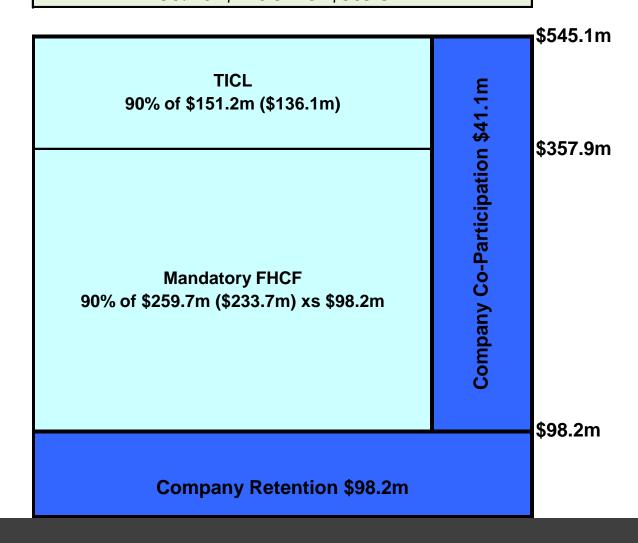
Co.'s TICL Premium		TICL Payout Multiple		Co.'s 90% TICL Limit
3.4M	×	40.1121	=	136.1M

Co.'s 90% TICL Limit		Coverage %		Co.'s Full TICL Limit
136.1M	÷	0.9000	=	151.2M

• Final 2009/10 TICL Premium is the \$3.4M × 2.0 = \$6.8m

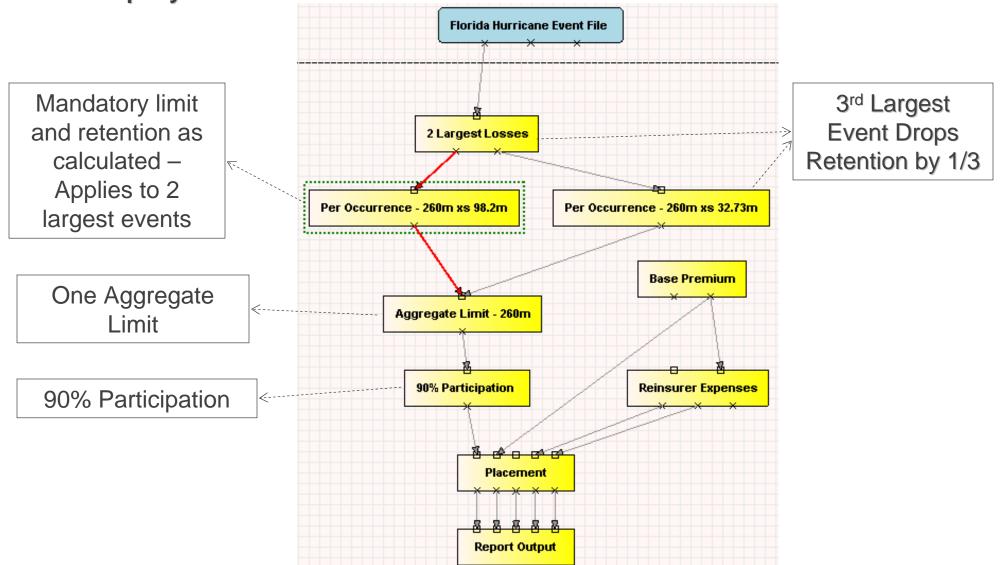
Company Combined Premium, Limit & Retention

Mandatory & TICL Limit: 90% of \$410.9m or \$369.8m





Company FHCF Contract





Company Combined Premium, Limit & Retention

Questions?

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FHCF Update: Bonding Capacity

- The FHCF <u>reimburses</u> participating insurers for covered losses.
- Potential sources of reimbursement include:
 - 1. Fund balance available to pay claims (i.e. surplus)
 - 2. Pre-event borrowing proceeds and related liquidity instruments
 - 3. Post-event borrowing proceeds (secured by emergency assessments)
 - 4. Reinsurance proceeds (if any is purchased)
- In May and October of each year, the FHCF is required to publish an estimate of its borrowing capacity

New Legislation

- CS/CS/CS/HB 1495 was passed during the 2009 Legislative Session and became law on May 28, 2009
- The FHCF's Estimated Loss Reimbursement Capacity will be impacted in the following ways:
 - The \$10 million coverage option for certain companies is reinstated (LAC Layer)
 - A "cash build-up" factor of 5% is added
 - The TICL coverage option is reduced from \$12 billion to \$10 billion
 - The TICL premium increases by a factor of 2 for 2009/10
- The estimates provided in this presentation reflect these provisions

Post-Event Borrowing Capacity

- Theoretical Reimbursement Capacity –
 Borrowing capacity based solely on statutorily available revenue repayment streams (e.g., emergency assessments)
 - Estimated loss reimbursement capacity –
 Estimated capacity given current market conditions
- Previous published estimates only used theoretical capacity
- The current published estimate incorporates both theoretical and estimated capacity

Post-Event Borrowing Capacity

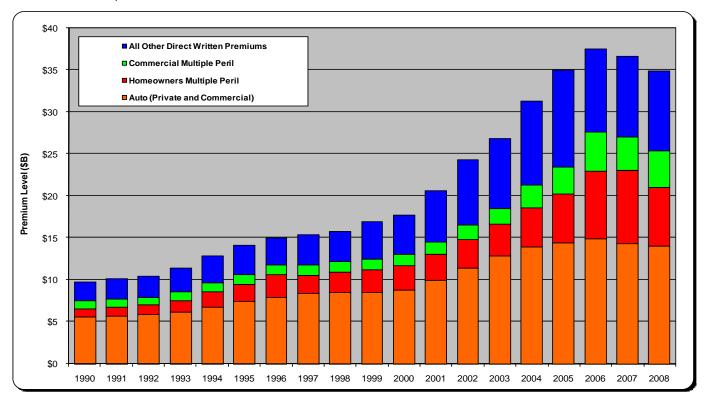
- The FHCF has the statutory ability to issue tax-exempt bonds
 - Secured by emergency assessments to meet its loss reimbursement obligations
 - Current long-term bond ratings of Aa3/AA-/AA-.
 - Constraint ongoing emergency assessment limit of 6% per year
- Existing tax-exempt post-event debt:

	Series 2006A Bonds		Series 2008	A Bonds	Total Po	Annual		
	Principal	Interest	Principal	Interest	Principal	Interest	P&I	Assessment %
2009*	\$256,655,000	\$55,369,575	\$0	\$27,459,536	\$256,655,000	\$82,829,111	\$339,484,111	1.00%
2010	269,485,000	42,536,825	0	29,865,356	269,485,000	72,402,181	341,887,181	1.00%
2011	282,660,000	29,362,575	0	29,865,356	282,660,000	59,227,931	341,887,931	1.00%
2012	296,795,000	15,229,575	0	29,865,356	296,795,000	45,094,931	341,889,931	1.00%
2013	0	0	300,000,000	29,865,356	300,000,000	29,865,356	329,865,356	1.00%
2014	0	0	325,000,000	15,450,425	325,000,000	15,450,425	340,450,425	1.00%
Total	\$1,105,595,000	\$142,498,550	\$625,000,000	\$162,371,386	\$1,730,595,000	\$304,869,936	\$2,035,464,936	-

^{*} Includes a full year of interest payments. Principal on Series 2006A and 2008A Bonds is due on July 1.

Post-Event Borrowing Capacity - Assessment Base

- FHCF bonds are backed by the FHCF's ability to assess Florida policyholders
 - The FHCF assessment base includes all property & casualty lines except worker's comp, medical malpractice, accident and health, and federal flood insurance
 - Current base is \$34.9 billion



The Results – Theoretical Capacity

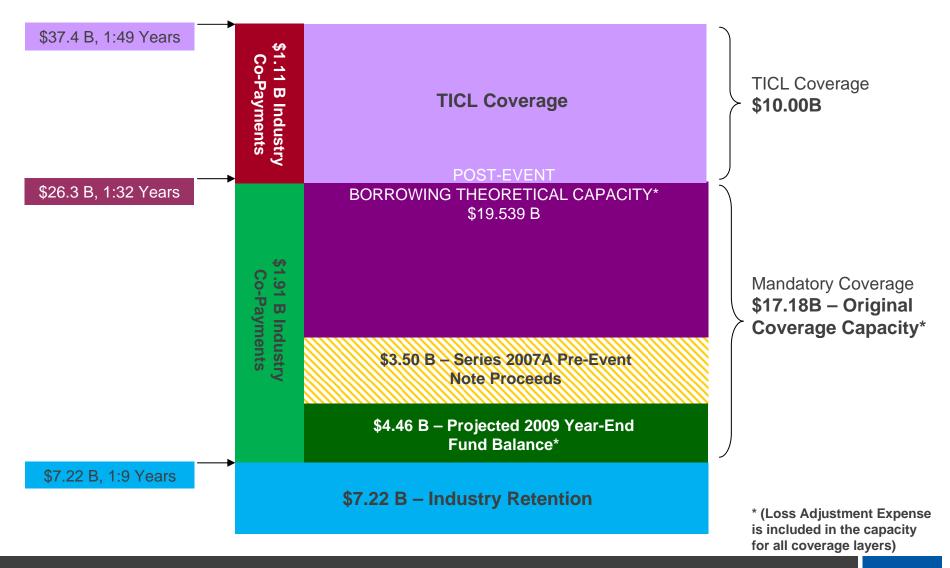
- Up to \$27.5 billion of single season maximum loss reimbursement theoretical capacity is currently available
 - \$8.0B in current available funds
 - \$19.5B in post-event borrowing capacity
- Theoretical multi-year loss reimbursement capacity of \$46.843 billion, broken down as follows:

	Projected Pre-Event Notes		Post-Event	Total Loss	Annual
	Fund Balance	(Series 2007A)	Borrowing Capacity*	Reimbursement Capacity	Assessment %
Initial Season	\$4.460 B	\$3.500 B	\$19.539 B	\$27.499 B	5.4%
Subsequent Season	\$1.534 B	-	\$17.810 B	\$19.344 B	4.6% **
Total	\$5.994 B	\$3.500 B	\$37.349 B	\$46.843 B	10.0%

^{*} Represents total borrowing capacity, not claims-paying capacity. Claims-paying capacity will be less due to costs of issuance, capitalized interest, deposit to debt service reserve fund, etc.

^{** 1%} of total emergency assessments is not utilized until 2014 when the Series 2006A Bonds and Series 2008A Bonds reach final maturity.

The FHCF's Potential Obligations & Theoretical Capacity



The Results – Estimated Capacity

- Estimated Post-event Bonding Capacity from \$4.5B to \$10B
 - Significant uncertainty exists as to the FHCF's bonding capacity after an event given current market conditions.
 - The FHCF's senior managers submitted bonding capacity estimates based on both tax-exempt and taxable markets, and with a wide range of interest rate flexibility and timing

	Projected Fund Balance	Pre-Event Notes (Series 2007A)	Post-Event Borrowing Capacity*	Total Loss Reimbursement Capacity	Annual Assessment %
Initial Season	\$4.460 B	\$3.500 B	\$4.500 B** (min.) \$10.000 B** (max.)	\$12.460 B (min.) \$17.960 B (max.)	1.6% *** 3.6% ***

[•] Represents total borrowing capacity. Claims-paying capacity will be less due to costs of issuance, capitalized interest, deposit to debt service reserve fund, etc.

^{**} Minimum post-event borrowing capacity based on an arithmetic mean of senior managers' estimates of minimum borrowing capacity over the next 12 months (Citi \$10B, GS \$0B, and JPM \$3.5B); maximum 12-month post-event borrowing capacity based on an arithmetic mean of senior managers' estimates of maximum borrowing capacity over the next 12 months (Citi \$12B, GS \$11B, and JPM \$6.5B).

^{***}Based on an above-market interest rate of 12% amortized over a 30-year period.

Pre-Event & Other Liquidity Resources

- Pre-Event funding is designed to provide cash to the FHCF to pay future loss reimbursements.
 - For example, the Series 2007A Floating Rate Notes

Description: Taxable floating rate debt sold to various institutional investors in 10/2007

• Par Amount: \$3,500,000,000

• Interest Rate: 1-month LIBOR + 78 bps (reset every month)

Final Maturity: October 15, 2012 ("bullet" maturity)

• Optional Redemption:October 15, 2008 @ 101% (declines 0.25% annually)

Breakdown of Three Main Funding Sources

Fund Balance:

- As of 12/31/08
- Additions
- Subtractions
- Projected 12/31/09

\$3,020,000,000

\$1,467,000,000

(\$27,000,000)

\$4,460,000,000

TOTAL
POTENTIAL
LIQUIDITY
\$7.960 B

Pre-Event & Other Liquidity Resources:

• Floating Rate Notes, Series 2007A\$3,500,000,000

Breakdown of Three Main Funding Sources

- Post-Event Borrowing Capacity (Initial Season)*:
 - Theoretical Borrowing Capacity\$19,539,000,000
 - Estimated Borrowing Capacity** (12-mo min.)\$4,500,000,000
 - Estimated Borrowing Capacity** (12-mo max.)\$10,000,000
- Total Loss Reimbursement Capacity (Initial Season):
 - Theoretical Capacity

\$27,499,000,000

- Estimated Capacity (12-mo min.)\$12,460,000,000
- Estimated Capacity (12-mo max.)\$17,960,000,000

Total
Potential
Capacity
Shortfall of
\$9.5B to \$15B

- Represents total borrowing capacity. Claims-paying capacity will be less due to costs of issuance, capitalized interest, deposit to debt service reserve fund, etc.
- ** Minimum post-event borrowing capacity based on an arithmetic mean of senior managers' estimates of minimum borrowing capacity over the next 12 months; maximum 12-month post-event borrowing capacity based on an arithmetic mean of senior managers' estimates of maximum borrowing capacity over the next 12 months.

Conclusion

- Positives: The FHCF has substantial liquid resources of \$7.96 billion available to it
 - These resources would enable the FHCF to avoid bonding after most events, and would provide a time cushion before bonding was required after a large event
 - The probability of storm losses exceeding these liquid resources is approximately 5.5% in a given hurricane season
 - If bonding is required, the FHCF would <u>not</u> need to access the markets all at once in order to meet its reimbursement obligations
 - The FHCF is a highly rated credit with long-term debt ratings of Aa3/AA-/AA- which are higher than all but a few reinsurers (Berkshire Re, Mapfre Re, Ms Frontier Re, and Tokio Millenium Re)

Conclusion

- Negative: Because of the expanded size of the FHCF, it is more reliant on funding from the post-event bond market – measured in terms of total dollars needed to fulfill its maximum potential obligation – than it has ever been.
 - The ongoing global credit crisis has hampered the ability of all institutions, including the FHCF, to access the financial markets.
 - Based on estimates from its three senior managing underwriters, the FHCF could have a significant bonding shortfall after a large hurricane.

Conclusion

Quote from AM BEST press release "A.M. Best Comments on Insurers'
 Potential Exposure to the Florida Hurricane Catastrophe Fund" June 1, 2009

"Based on the revised claims-paying capacity recently released, as well as A.M. Best's analytical judgment, coverage provided by the FHCF's mandatory layer will be reduced by 12.5% in A.M. Best's assessment of risk-adjusted capitalization. Based on the October 2008 estimated claims-paying capacity, this reduction was previously 17%. The improvement largely reflects the increased cash position of the FHCF. Given the lack of funding regarding the Temporary Increase in Coverage Limits (TICL), no credit (100% reduction) will be provided for this layer. A.M. Best believes that reducing the amount of coverage provided via the FHCF and relating it to the projected borrowing capacity represents a more accurate view of overall risk-adjusted capitalization. The FHCF has substantial liquid resources of \$7.96 billion available to it."

- Coverage provided by FHCF mandatory layer reduced by 12.5% when calculating BCAR
- Coverage for TICL will be reduced 100% no credit provided for the layer



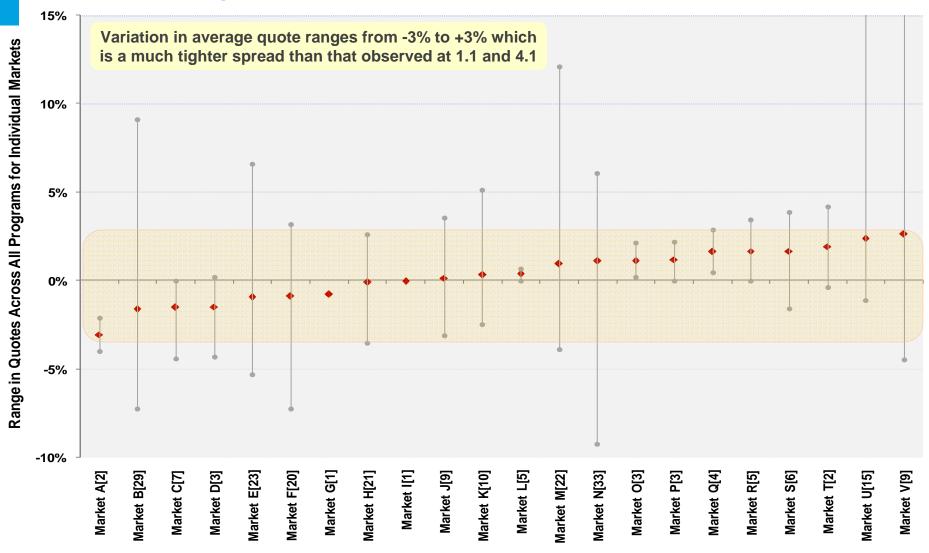
Questions?

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Florida Reinsurance Market Update

Market Quoting Behavior – All Florida Clients

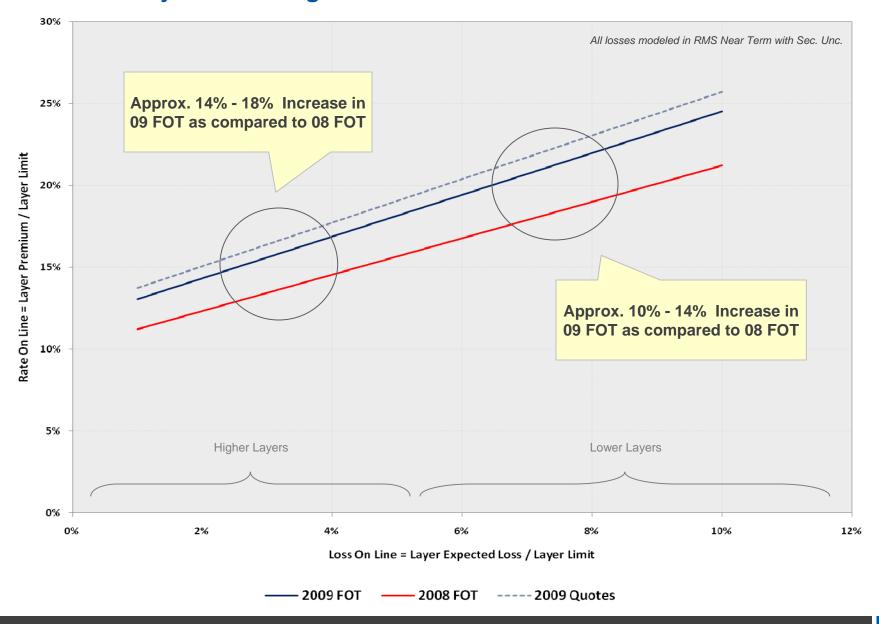


Market Name [No. of Quotes]

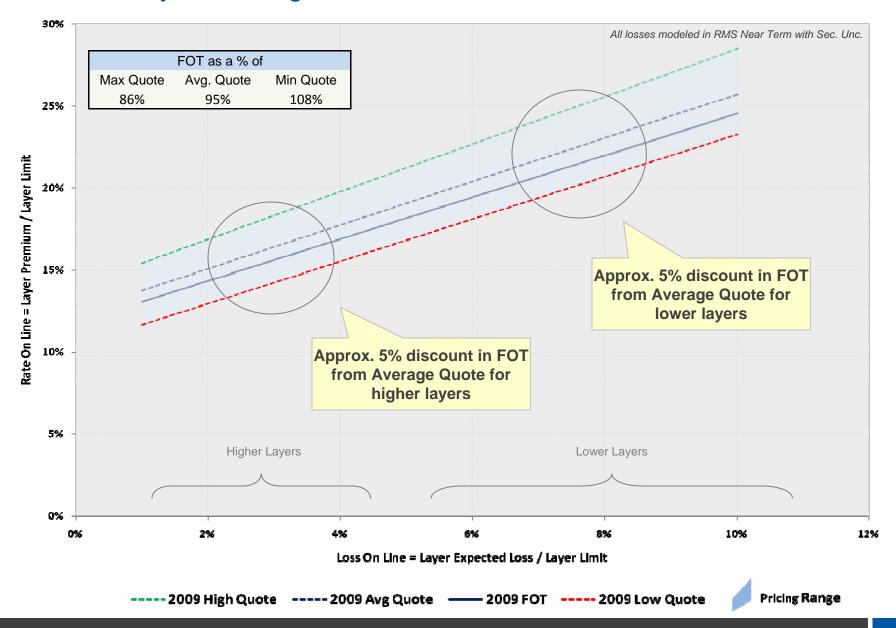


- Rate on Line (ROL) Deposit premium divided by treaty limit
- Loss on Line (LOL) Expected loss divided by treaty limit

2009 Risk Adjusted Pricing Florida Clients – '09 FOT vs. '08 FOT



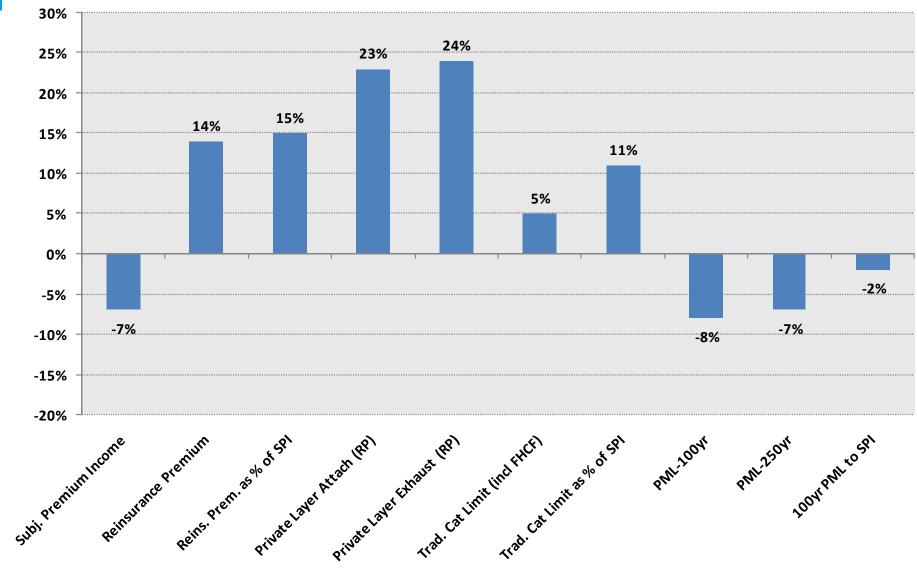
2009 Risk Adjusted Pricing Florida Clients – FOT vs. Quotes



TICL Replacement / Liquidity Options

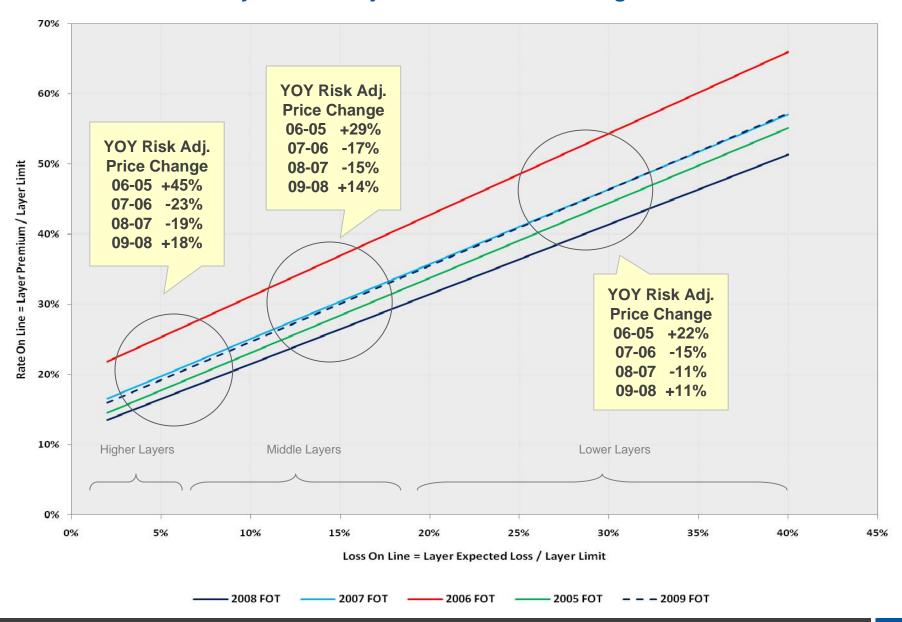
- Purchase TICL replacement cover
- Purchase TICL but secure LOC or similar financial product
- Purchase part of TICL but secure commercial market coverage for the additional exposure
- Purchase all of TICL but only deem a certain amount in place and purchase commercial market coverage for un-deemed portion
 - Addresses liquidity issues raised by Demotech
 - Allows for recoveries from commercial market reinsurers
 - If TICL does pay, a double recovery is realized
 - Paying for limit twice is expensive

Year Over Year Change – '09 vs. '08



All losses modeled in RMS Near Term with Sec. Unc.

Historical Year Over year Risk Adjusted Traditional Pricing – Florida Clients



Florida Reinsurance Market Update

Additional Information



- For more detailed information and the latest news on the Florida market
- Latest information and ideas in an accessible format to allow for better decision making



Florida Reinsurance Market Update

Questions?

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