

# 2014 Centennial Celebration and Annual Meeting

New York Hilton Midtown  
New York City, NY, USA  
November 9–12, 2014



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A black silhouette of a city skyline, including various skyscrapers and buildings, is positioned across the middle of the image. The background is a solid blue color.

**CELEBRATING  
OUR PAST,**

**FOCUSED ON  
THE FUTURE**

# Insurance Issues Associated with Hydro-Fracking

## PRESENTERS

*Bob Weireter, Swiss Re*

*Marc S. Voses, Nelson Brown & Co.*

*Gregory Hoffnagle, Clyde & Co.*



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# Presenter Information



**Robert Weireter, *Swiss Re*** - Vice President, Senior Underwriter - Treaty Casualty Reinsurance unit in Armonk, NY

Bob specializes in environmental, energy, and construction liability as well as general casualty. Prior to joining the insurance industry 18 years ago, he spent 12 years in the environmental consulting business working on hazardous waste site investigation and clean up, regulatory compliance, and property transfer due diligence. Bob has a B.S. in Natural Resources Planning, a M.S. in Environmental Science, and a M.B.A. in Management/Finance.



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Marc Voses is a partner in the New York office of Nelson Brown & Co., serving as the New York liability and coverage practice group leader. Marc advises insurers and reinsurers in large exposure, complex claims and coverage matters arising from various product lines, including professional E&O and D&O policies, general liability, and data privacy policies. Marc is also retained by insurance carriers to represent the interests of their insureds, including architects & engineers, accountants, lawyers, insurance brokers and other professionals in liability matters. Marc is also an active speaker on emerging issues such as hydrofracking and data privacy, and currently represents insurers and their insureds in both of these areas.



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Greg is a senior associate in the New York office of Clyde & Co US LLP. He has extensive experience handling complex international insurance and reinsurance litigations and arbitrations involving energy, environmental, privacy and data protection, pharmaceutical and securities related matters. He has also considerable experience representing domestic and international clients in various aspects of commercial litigation as well as government regulatory and enforcement actions along with internal investigations. Greg has authored, presented and been quoted on numerous topics in the U.S., U.K. and Bermuda regarding environmental and energy related underwriting risks most recently issues related to hydraulic fracturing and renewable energy.



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# Agenda

- Overview of Fracking Process
- Key Regions and Economic Drivers
- Key Risks
- Insurance Liability Issues
- Industry Best Practices
- Insurance Market Response
- Future Outlook



Photo source: [http://www.eia.gov/forecasts/aeo/tight\\_oil.cfm](http://www.eia.gov/forecasts/aeo/tight_oil.cfm)

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# Introduction

- The new generation of environmental claims
- Why focus on hydraulic fracturing (fracking)?
  - EPA study currently underway
  - Media/political attention
  - Lawsuits and allegations
  - Public scrutiny
- While the risks are “new” the coverage issues are familiar



# Overview of Hydraulic Fracturing

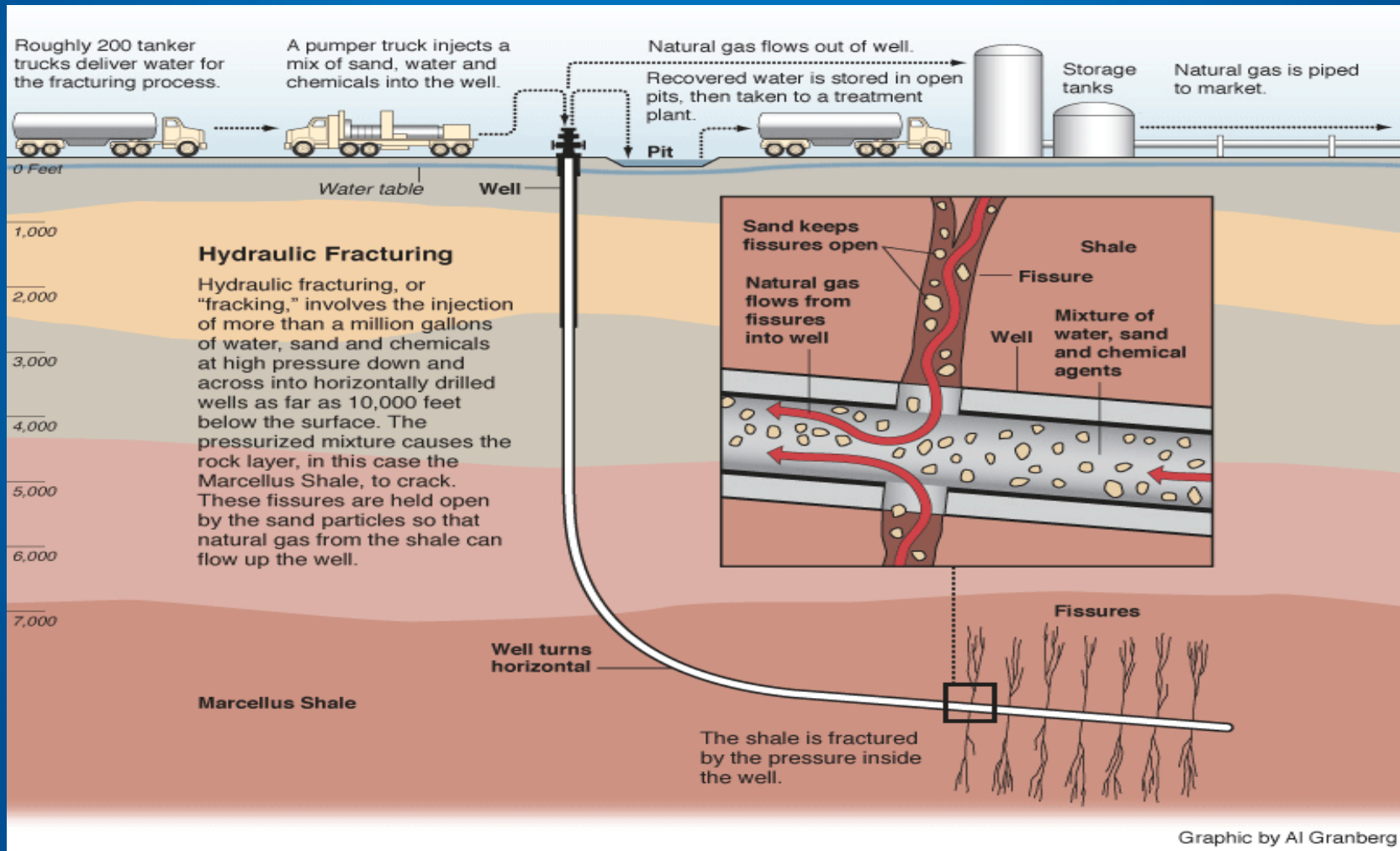
## History and Process

- Unconventional?
  - Injecting pressurized liquids to fracture rock and recover hydrocarbons dates back to the 1940s
  - Over the past six decades, has helped deliver over 600 trillion cubic feet of natural gas from more than 1.1 million separate and successful applications
  - Almost nine out of every ten onshore wells require fracture stimulation





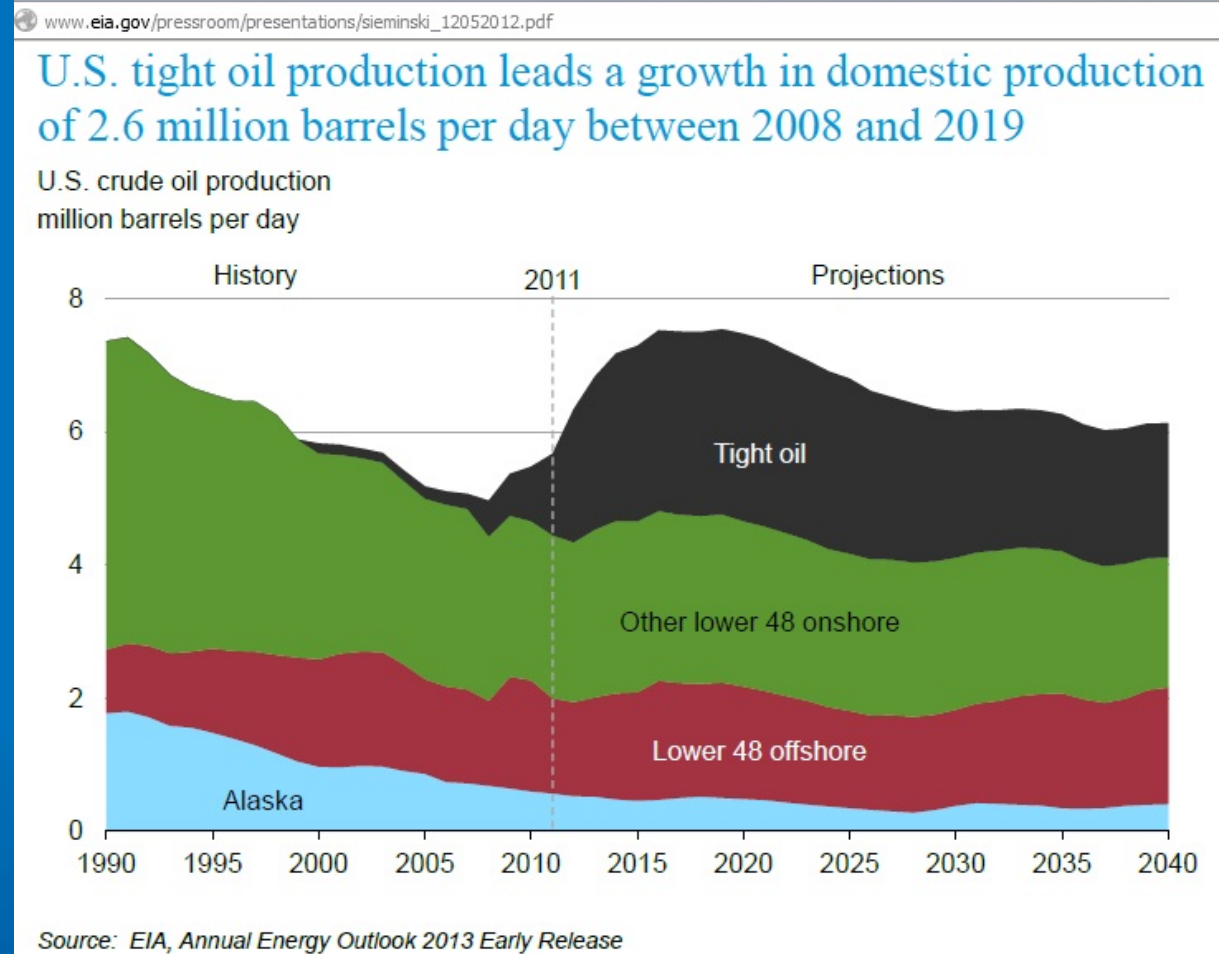
# Overview of Hydraulic Fracturing



# Overview of Hydraulic Fracturing

## Not Just for Natural Gas

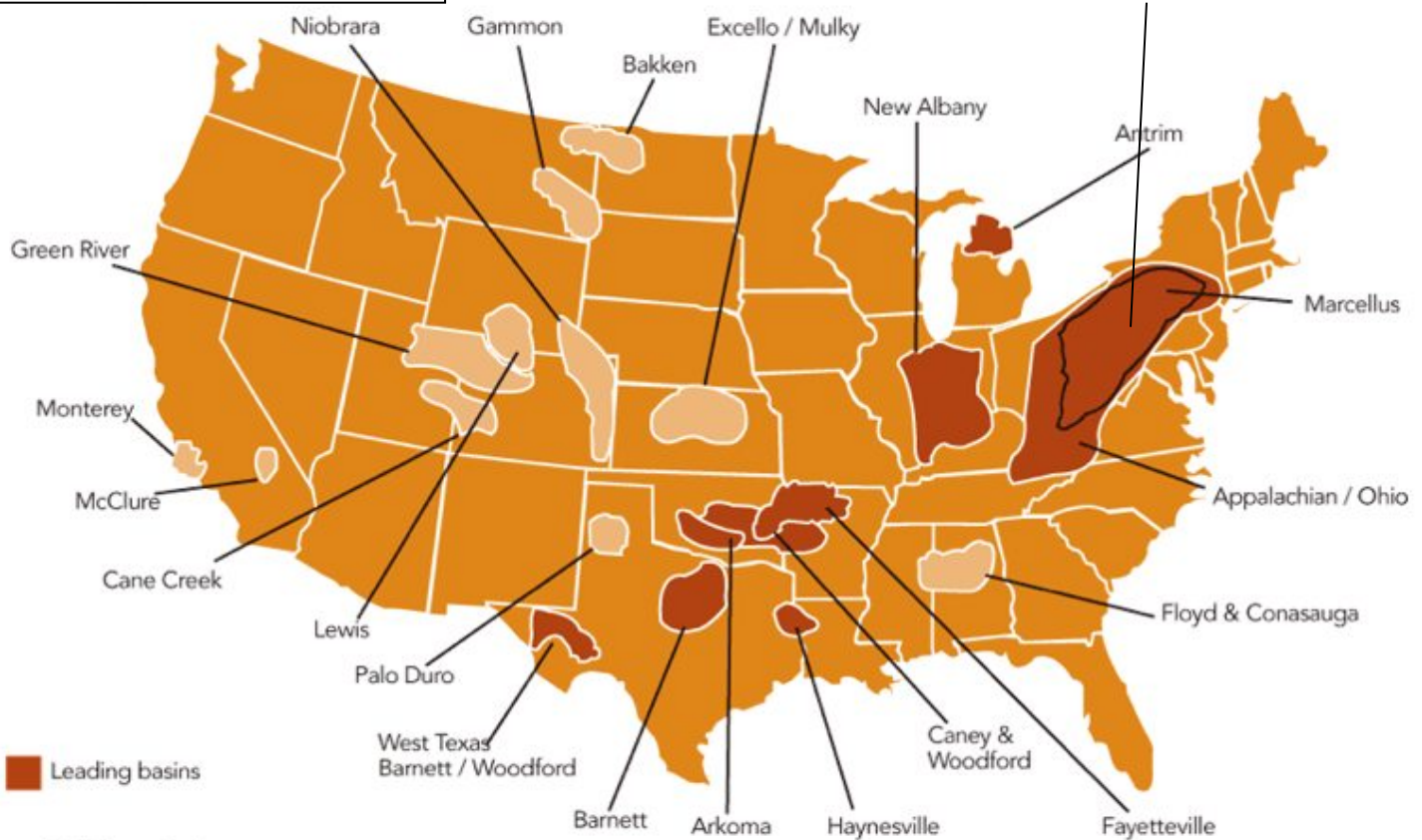
- Tight light oil production is set to be the single largest driver of U.S. oil production
- Growing by about 1 million barrels per day
- Contributing to overall U.S. supply growth to more than 7 million barrels per day



# US Shale Gas Basins

As of 2014

“Saudi Arabia of Natural Gas”



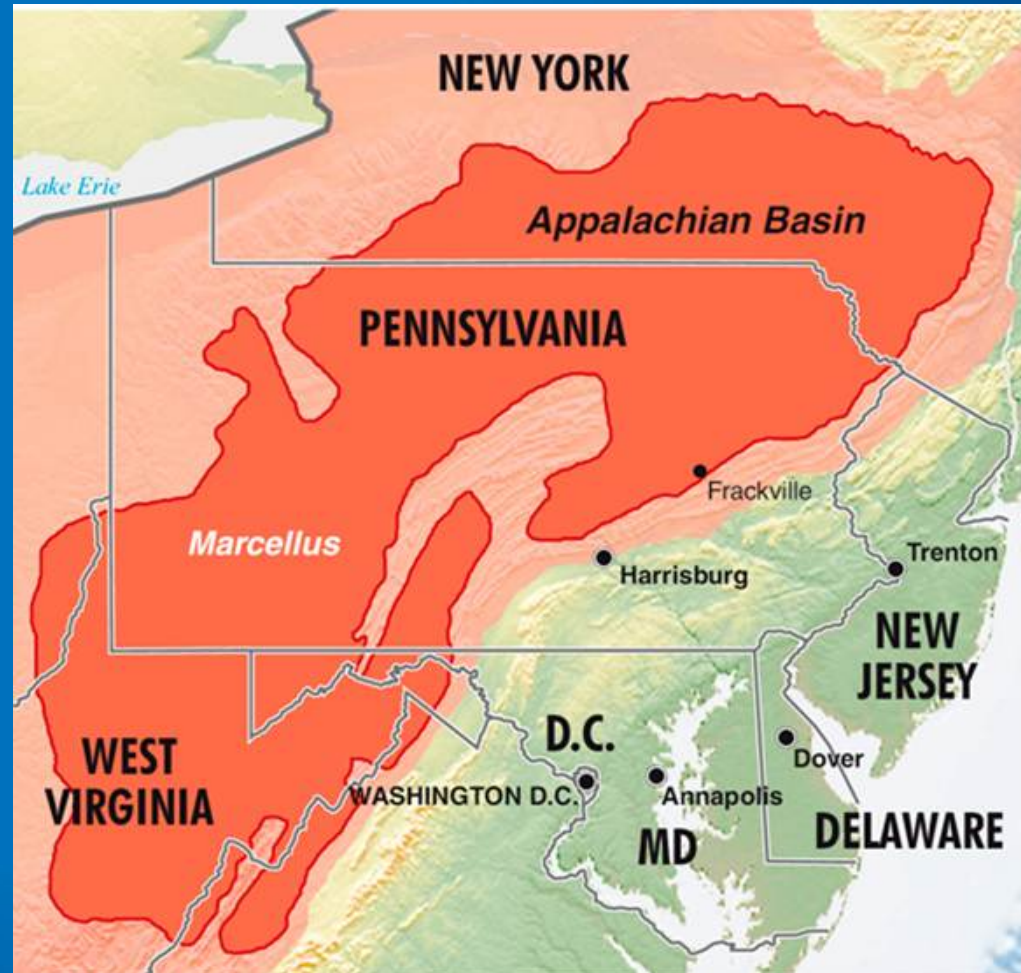
Source: Warlick International

- Pennsylvania
- Ohio
- New York
- West Virginia
- Louisiana
- Wyoming
- Colorado
- Texas
- New Mexico

# A Few of the Major Plays

## Marcellus Shale

- Over 14 billion cubic feet of natural gas per day in 2014
- Roughly 18% of total U.S. natural gas production



# A Few of the Major Plays

## Bakken

- Over 1 million barrels of oil per day in 2014
- Over 1 billion cubic feet of natural gas per day in 2014
- Roughly 10% of U.S. oil production



# Short Term U.S. Outlook

## Shale Oil & Gas Production will Continue to Rapidly Increase

- 30% average increase in dry shale gas production in the past five years
- In 2008, shale production was only 13% of overall US production but is approaching 50%
- Fracking in California, the largest known deposit of oil shale and where two-thirds of the U.S. oil shale is expected to exist, is just beginning
- Drilling activities are expected to return to dry plays including Haynesville, Fayetteville and Barnett
- Bulk of U.S. natural gas production growth is projected to come from Appalachia and Eagle Ford
  - Output from these shale basins estimated at 79% of total U.S. natural gas production growth from 2013-2035



# Drivers/Key Market Factors

## Growth/Expanded Use of Natural Gas

- Projected to overtake oil as most used fuel by 2027
- Significant growth in the next decade:
  - Coal-fired plants expirations and conversions
  - Increased demand for industrial use
  - Increasing adoption for vehicles, primarily bus and truck fleets



# Drivers/Key Market Factors

## Transportation Issues

- Need for pipeline infrastructure in Northwest and elsewhere
- 116,837 miles of pipelines either planned or under construction worldwide. About 42,000 miles in North America
- Rail emerging as primary transporter of crude in Bakken
- Rail also emerging in Western Canada
- The pipeline vs. rail conundrum





# Drivers/Key Market Factors

## Regulatory Factors

- Since 2012, uptick in CFTC and FERC investigations for alleged energy market manipulations and trading rule violations
- Class action lawsuits increasing
- In September 2013, California passed a law providing a comprehensive regulatory program concerning oil and gas well stimulation treatments
- In December 2013, the Pennsylvania Supreme Court invalidated portions of a 2011 state law that effectively restricted the power of local governments to regulate fracking by trumping local zoning rules



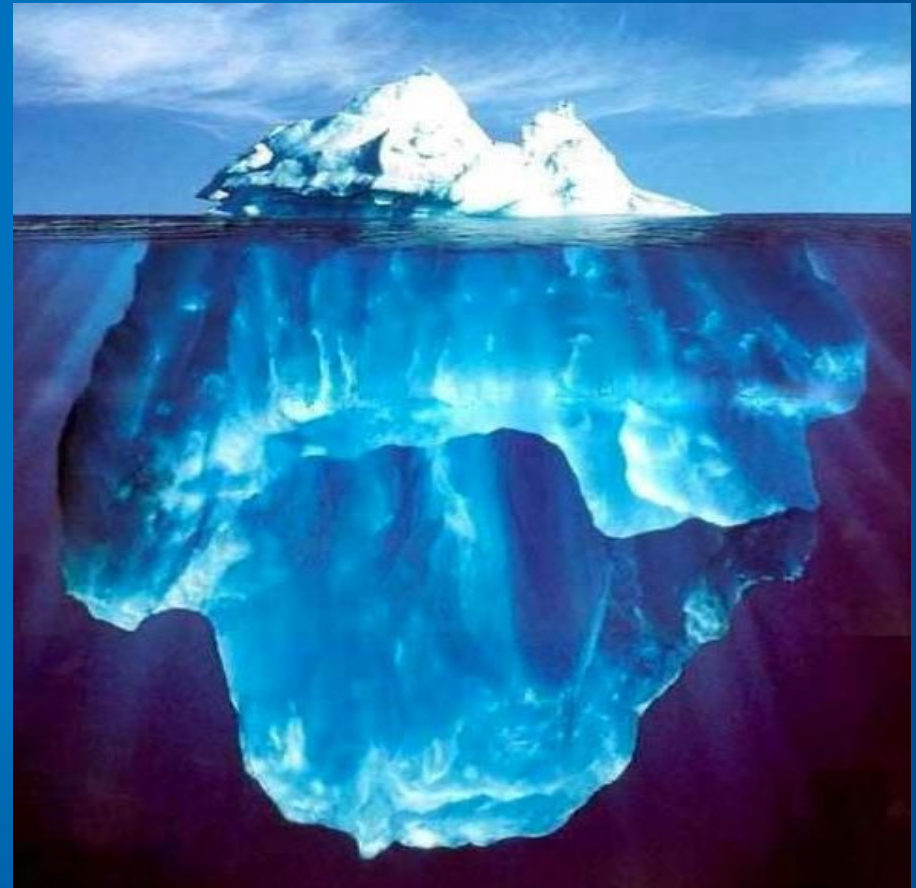
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# What Are the Risks?

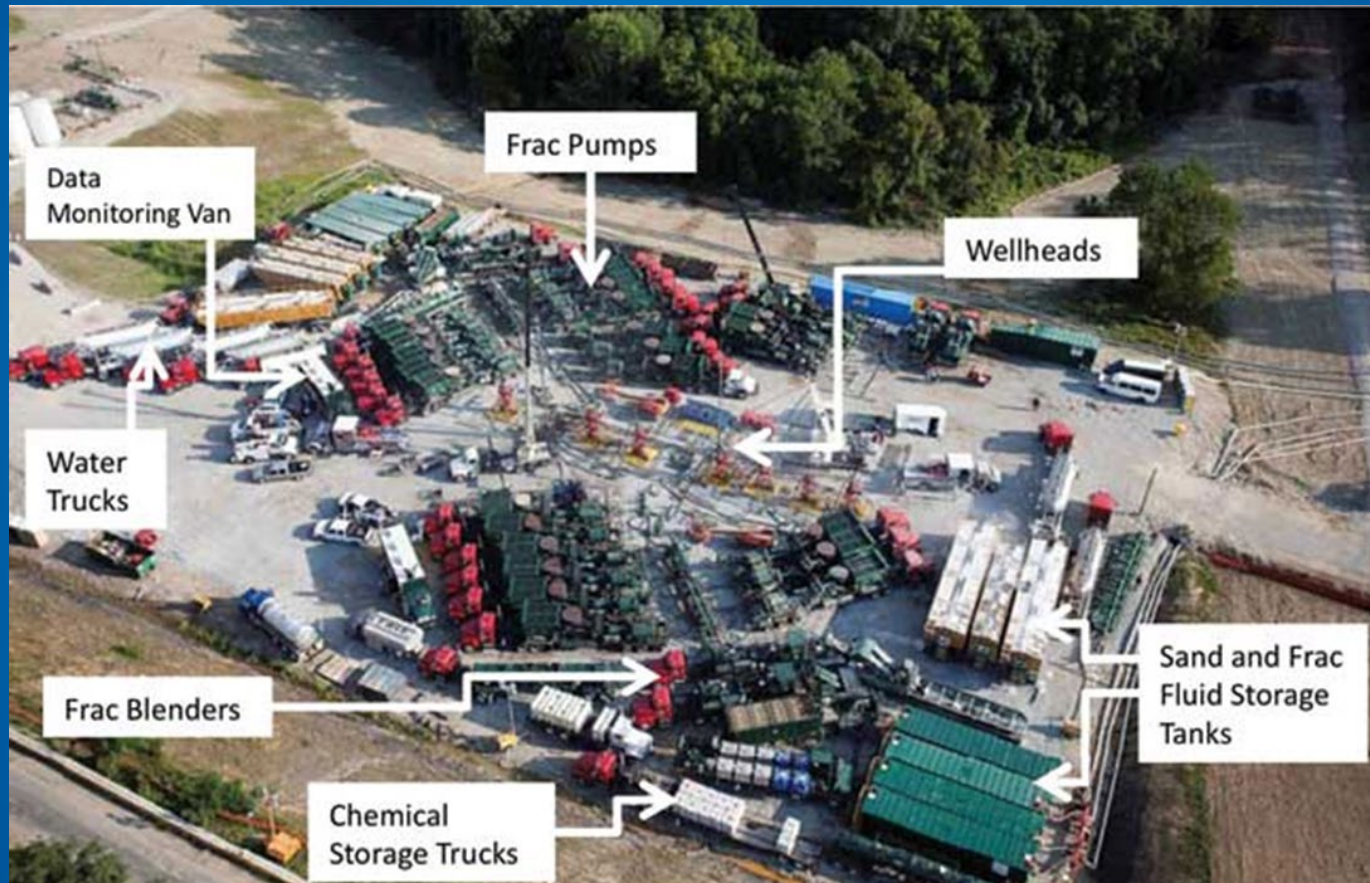
*... it's bigger and more complicated than you think*

## FOCUS AREAS

- Water
- Fracking Fluids
- Well Construction
- Surface Water and Soil/Land
- Seismic Disturbances, Health & Safety, Emissions
- Transportation
- Regulations



# Density of a Drill Well Pad



"The source of this material is the Kansas Geological Survey website at <http://www.kgs.ku.edu/>. All Rights Reserved."



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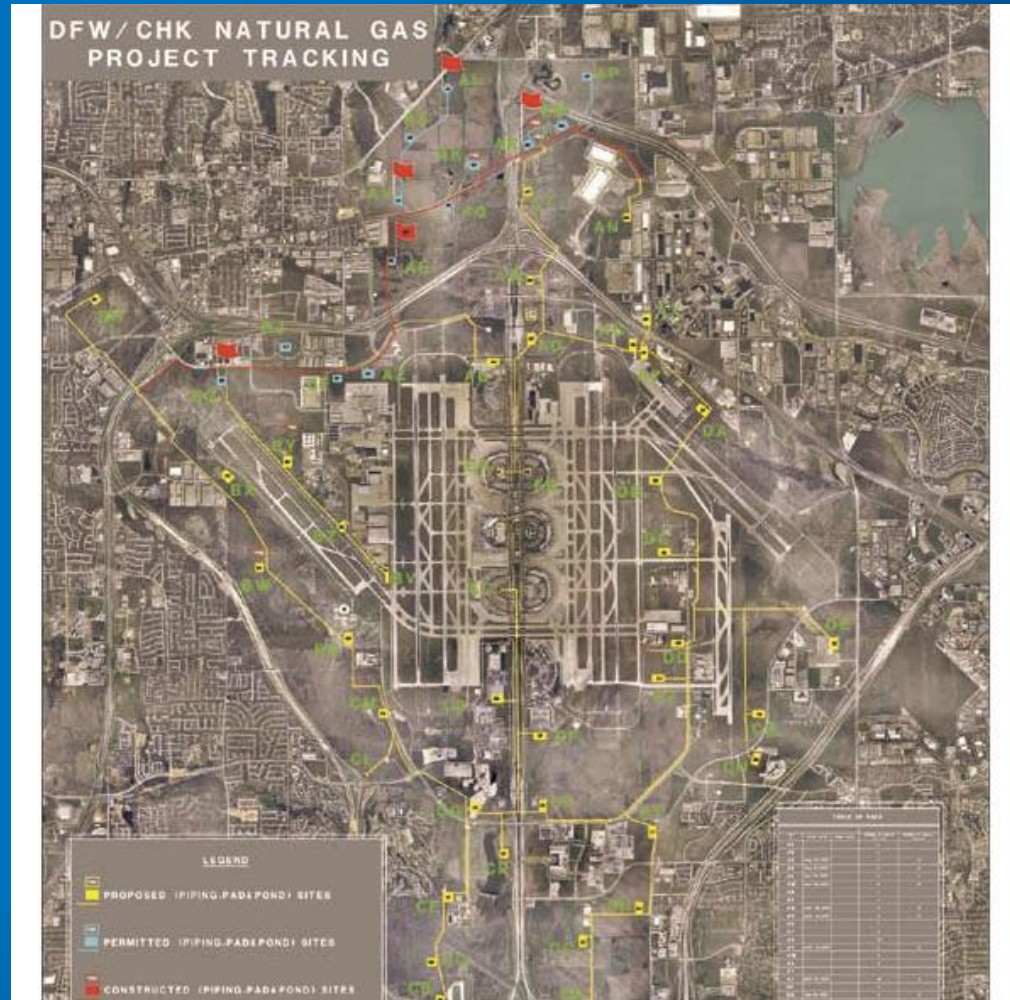
# Fracking Technology is Moving Very Fast

- New technology is rapidly expanding in its complexity.
- Often six to ten, now perhaps even dozens of separate wells on a single well drill pad (there are 52 wells on a single 4.2 acre pad in Colorado).
- Drilling depths are ever increasing; some contain nearly eight miles (40,000 or more feet) of piping.
- Various intricate well operations occur side-by-side: drilling, fracking, flow back wastewater collecting, gas production, connection to pipeline systems, other well servicing operations.
- "Zipper fracking" - adjacent wells are fractured in sequence that enables non-stop round the clock fracking to reduce frack time and water consumption, yet increase production
- Insurers should be mindful that new drilling technologies are causing the fracking risk to be constantly evolving. Keeping up with this rapid rate of change is one of our biggest challenges.



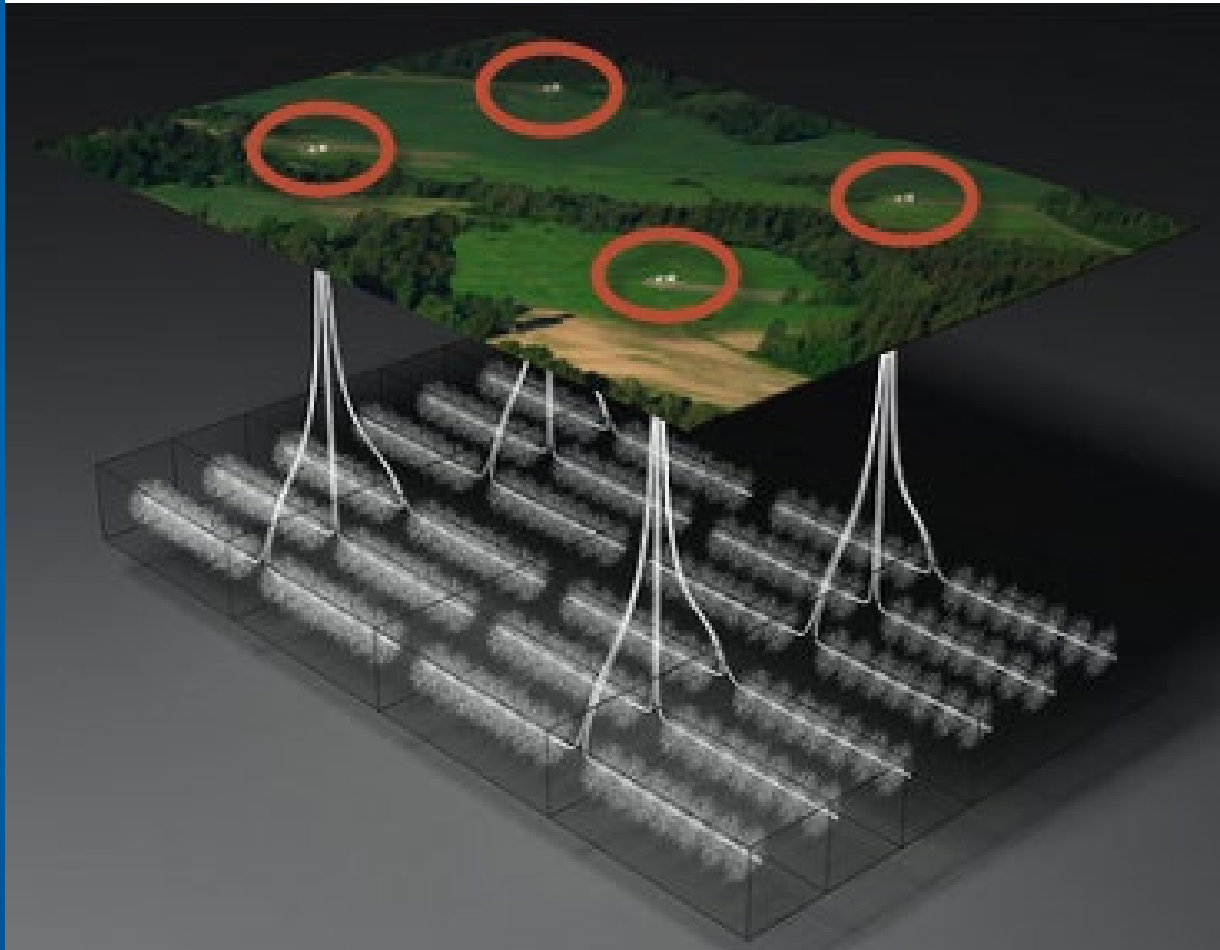
# Dallas - Fort Worth Airport: What a Gas

- Very busy super hub
- 30 square miles with 53 well pads
- Almost complete coverage under the eventually airport anticipated
- This scenario is repeated at other 'non energy' locations (school districts, landowners, etc.) >> what is happening at our 'non energy' insured locations?



# Multiple Collection Pipes at Bottom of Single Well

Drilling pads allow widespread underground development by concentrating wellheads at the surface



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# The Four Risk Groups

## Water

- Unique to fracking are the risks associated with the transport, storage and use of significant amounts of water. Each fracking project may use 2-4 million gallons of water

## Risks:

- Limited water supply – impact on other groundwater users
- Change in water table – impact on shallow aquifers
- Storage of fracking cocktail at the drilling location (usually housed in “frack tanks” or purpose built ponds) presents both short- and long-term risks e.g., storm event causing overflow and gradual seepage



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# The Four Risk Groups (cont'd)

## Casing

- Breach of vertical casing may cause release (which can be gradual or sudden in nature) impacting shallow aquifers
  - And there are numerous casings:  
conductor casing → surface casing → intermediate casing....
- Operators should take measures before, during and after operations by monitoring nearby groundwater wells for exposure to fracking fluid and methane before, during and after drilling





# The Four Risk Groups (cont'd)

## Blowout

- This includes the loss of well during drilling operations, as well as loss of flowback water from production site
- The risk concerns impact to surrounding areas: farms, homesteads, waterways....
- If drilling site is located near an urban area, it may impact more directly the local community and business



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# The Four Risk Groups (cont'd)

## Fracking Fluid (“Cocktail”)

- Made up of:
  - 99% water highly concentrated in saline;
  - 0.5% sand (including silica sand), which acts as a proppant to crack shale and release natural gas. Up to 4 mil pounds of sand can be used in drilling operations
    - Exposure to silica sand can occur during any part of the operation when sand dust laden with silica becomes airborne
  - 0.5% other chemicals, which companies are not legally obligated to disclose pursuant to the Halliburton Loophole in 2005 Energy Bill
  - Significant amount of fracking fluid is never recovered



# Seismic Activity

- UK – Oil & gas company acknowledged seismic activity resulting from fracking activity
- USGS (US Geological Survey)
  - 600%+ increase in seismic disturbances in active fracking states from 1980s through 2012
  - Increase more pronounced since 2009
  - Beltway states had 21 seismic events per year from 1970-2000
    - 29 in 2001-2008
    - 50 in 2009
    - 87 in 2010
    - 134 in 2011



# Seismic Activity

## USGS

- 5.2 magnitude earthquake believed to come from fracking on June 29<sup>th</sup>, 2014
- 5.6 magnitude earthquake in 2011
- There have been over 20 earthquakes in northern Texas since 2013
- **Aug. 20 2014: OK hit with 20 earthquakes in 1 day**
  - Largest one registering at 4.3
  - 1978-2008: OK only averaged 2 per year



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# Earthquake Risk: Issues and Allegations

- There is concern that both hydrofracking and deep well injection are causing earthquakes. This includes both seismic activity that has already occurred and been detected, as well as the potential for these activities to facilitate future seismic activity
- Companies involved in these activities may be subject to claims, lawsuits, and complaints that these activities cause property damage and/or bodily injury
- This issue is not just related to fracking but also other parts of the energy industry where high pressure fluids are pumped into the ground



# Production Well Earthquakes?

- Recent scientific studies suggest that fracking activity may cause earthquakes in areas that previously had little or no seismic activity
- Although fracking wells cause minor seismic events, thus far they have been so small that they can only be detected via sensors on the surface
- No US study has conclusively determined that production well fracking leads directly to a seismic activity which is noticeable by humans at the surface
- Continue to monitor for developments



# Deep-Injection Wastewater Disposal Well Earthquakes?

- The USGS suggests that the increase in earthquakes may be caused by wastewater injected deep into underground disposal wells
- Structurally, a disposal well is similar to an oil or gas well with tubes of concrete and steel extending up to two miles into the earth. There is no holding container at the bottom, so the liquid waste fills tiny spaces left between the grains in the rock formation.
- USGS has suggested that the total volume of injected wastewater, injection pressure, and rate of injection may be factors in earthquakes near deep-injection wastewater disposal wells
- Of about 150,000 Class II injection wells in U.S, some 40,000 disposal wells accept waste fluid from oil & gas operations; reportedly only a tiny fraction have induced earthquakes large enough to be of public concern.



# Earthquake Risk: Moratoriums and Lawsuits

- Following small earthquakes near wastewater disposal wells, Arkansas and Ohio declared a moratorium on deep injection wells
- Oklahoma regulators adopted new data monitoring and reporting rules for injection wells in certain areas
- In 2014, regulators from Kansas, Texas, Oklahoma, and Ohio met for the first time to exchange information on man-made earthquakes. They seek to develop a set of common procedures to monitor earthquakes, investigate their cause, and draft rules and regulations to prevent them
- In 2013, Arkansas residents who claimed that wastewater disposal wells caused earthquakes which damaged their homes, reportedly settled their lawsuit with Chesapeake Energy and BHP Billiton for an undisclosed sum
- Public perception will likely continue to produce anxiety over these events
- More regulations and permit requirements likely going forward, with local and state variations





# Earthquake Risk: Loss Control and Risk Management

- There are currently no standard methods to implement risk assessments for induced seismicity. This is in contrast to well established procedures for water and air monitoring
- Key issues affecting seismic risk are subsurface pre pressure and net fluid balance (fluid introduced vs. fluid removed). To what extent is the drilling company/well owner monitoring these parameters? This includes both baseline prior to operations as well as during operations.
- Need to differentiate hazard (potential for induced seismicity) from risk (possible damage that may occur, related largely to property in the area of the drilling and/or injection activity, with the caveat that seismic activity may spread many miles from the site)
- A 'traffic light' control system has been used to adjust operations based on monitoring data. Such a system was used in Youngstown, OH (the day before a 4.0 quake) to stop injection resulted in seismicity declining within a month. Does the insured use any type of 'traffic light' system? Does the operating permit require any such type of system?



# Insurance Potentially Implicated

- Casualty- General Liability and Umbrella Insurance
- Environmental/Pollution Liability Insurance (EIL or PPL or ESL)
- Operator's Extra Expense ("Control of Well") Insurance
- Errors & Omissions Insurance (e.g., Architects & Engineers Coverage)
- D&O Insurance
- Business Interruption Insurance
- Homeowner's Insurance
- Agricultural Insurance
- Workers' Compensation Insurance
- Products Liability Insurance
- From an operator's perspective, policies mainly at play are GL, Environmental & OEE



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# Risk Allocation: Parties Implicated

Various parties involved in fracking operations:

- Site owner-operator
- Non-operating owners
- Contractor(s) building the infrastructure (roads, pads, ponds)
- Drilling contractors (supplies, rig and crew)
- Wireline operators
- Equipment suppliers
- Fracking operators (provide the chemicals, blend the cocktail)
- Transporters
- Storage facilities
- Recycling facilities



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# Risk Allocation... (cont'd)

- The operating agreement between the site owner-operator and the non-operating owner usually allocates the risk between those parties in accordance with their ownership interest
- Among the contractors, however, industry norm is to have “knock for knock” contractual arrangement
  - Under a “knock for knock” contract, each contractor is responsible for their own workers and equipment, and indemnifies the other parties, regardless of fault



# Third-Party Liability Claims

- Insurer's duty to defend policyholder under GL policies
  - If allegations fall within coverage, ultimate liability is irrelevant
    - Insurer must defend until liability is determined – even if allegations are meritless
    - But, there must be a potential for coverage under the policy terms
    - Some jurisdictions allow the duty to defend to be assessed using evidence extrinsic to the allegations of the underlying complaint
- Motion practice on duty to defend may tee-up coverage issues at the outset of coverage litigation



# Property Suits – Likely Causes of Action

## Plaintiffs – Home, Property & Business Owners

- Trespass
- Negligence/Gross Negligence/Strict Liability
- Nuisance
- Fraud/Misrepresentation
- Air and Noise Pollution
- Strict Liability
- Breach of Contract
- Indemnity
- Medical Monitoring



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# Property Suits – Alleged Damages

Typical damages alleged:

- Air and Noise Pollution
- Well Contamination
- Seismic Activity / Sinkholes
- Diminution of Property Value
- Loss of Business Income
- Costs of Remediation/Monitoring



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# Bodily Injury Suits: The New Toxic Tort

## Causes of Action

- Violation of Federal Statutes (CWA, CAA, CERCLA,)
- Negligence, Trespass, Public/Private Nuisance
- Breach of Contract/Fraud
- Employer Liability
- Strict Liability

## Damages Sought

- Typical Bodily Injury Damages
- Medical Monitoring
- Punitive Damages



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# Bodily Injury Suits: The New Toxic Tort

## Employer Liability

- Employee exposure to contaminants
  - Failure to provide safe workplace
  - Failure to provide appropriate protective equipment
  - Failure to maintain safe levels of exposure
  - Failure to warn
  
- Silica Exposure?
  - NIOSH study
  - Latency issues



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# First-Party Property Claims

## Property Damage

- Well blow-outs
- Seismic activities beneath insured property: collapse, cracking, shifting, sink holes

## Utility Service Interruption

- Provides coverage for losses that the policyholder incurs due to the interruption of utility services that result from physical damage to the property that supplies the utility
- For example, if hydraulic fracturing activities results in your business losing access to its water services, and your business then incurs losses because of interruption of service, you may have an insurable loss – i.e., a farm's inability to water its crops or provide water to its livestock



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# First-Party Property Claims

## Business Interruption

- Provides coverage for lost income due to suspension of business operations, often as a result from direct physical loss to insured property
- Generally, business interruption coverage requires property damage
  - Business Interruption coverage may turn on whether the policy requires property damage to insured property, like the insured's offices or factories
  - The majority of Time Element coverages, like Contingent Business Interruption (CBI) and Civil Authority coverage, do not require property damage to the insured's property



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# First-Party Property Claims

## Potential application of “Business Pursuits” exclusion

- Most homeowners insurance policies exclude coverage for liability relating to "business pursuits," barring coverage for any damage or liability “arising out of or in connection with the business pursuits of any insured.” Said “business” need not be owned or operated by the insured
- Although the law is not uniform, most jurisdictions generally define a business pursuit as a (i) continual or recurrent activity (ii) carried out for financial gain



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# First-Party Property Claims

## *Business Pursuits Exclusion (cont'd)*

- In most states, courts give a broad interpretation to "business pursuits," drawing in almost any activity that results in financial gain
- Few states have adopted a narrower interpretation of "business pursuits," limiting it to activities that are considered a "primary occupation" and not including those where profit is not the insured's primary motive (PA)
- GA, MS and NC: exclusion only applies to insured's principal business



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# Industry Developments – Best Practices

- Pre-drill baseline testing and ongoing monitoring of nearby drinking water
- Casing and cementing are key to protect groundwater and prevent gas leakage
- Protect the top portion of the well bore (surface and deeper) with multiple redundant layers of protective steel casing surrounded by cement + pressure testing
- Sufficient centralizers in the underground steel piping
- Subsurface safety shut-off valves for producing wells
- Thick industrial plastic liner (impermeable membranes) to prevent surface leaks at well pads



# Industry Developments – Best Practices

- Transparency on what chemicals are being used in Fracking fluids and use safer alternatives where possible
- Store flow back wastewater in steel tanks (not earthen pits) and use closed loop systems (recycling)
- Air emissions monitoring and control (including noise)
- Real time seismic monitoring
- Management of NORM (naturally occurring radioactive matter)
- Roadways and transportation controls
- Repeat above steps for each re-fracking (not just initial fracking), especially pressure testing



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# Future Technologies Intended to Make Hydrofracking Safer

- Numerous new procedures, guidelines, organizations, etc. to foster collaboration with stakeholders and safer practices
  - More transparency regarding operations (especially fluid chemicals)
  - Use of 'greener' fracking fluids- substances with lower toxicity, even at high concentrations and/or prolonged exposure + chemical markers
  - Flow back wastewater recycling and treatment systems, as well as use of water not fit for drinking or agriculture usage (e.g., brine, coal mine stream runoff)
  - Possible water-free fracking (e.g., propane/other gases)
  - Nanotechnology proppants may replace sand and ceramics to reduce the amount of water and fracking chemical inputs, as well as increase oil & gas production outflow
  - Reduce methane gas well venting and flaring
- New techniques and products suggests that the fracking process will likely continue to evolve at a rapid pace





# Insurance Market Response (1/2)

- Increased scrutiny: what does this company do (especially contractors)?
- Higher hazard classes:
  - Oil & Gas Lease Operators and Non-Operators (SIC Code 1311)
  - Drilling Contractors (SIC 1381)
  - certain classes of oil and gas well servicing contractors included in SIC Code 1389: cementing, contractors, down hole testing and monitoring, pressure pumping, fluid trucking and disposal
  - shallow well drilling & fracking (for example, less than 2500 ft. deep)
- Supplemental applications and questionnaires are more common
- More collaboration with loss control & risk engineering
- Enhanced review of contractual liability
- Some fracking exclusions for contractors who don't perform over/down the hole services but not practically feasible to exclude 'fracking' for drillers and operators
- Increased focus on specialty brokers for oil & gas business



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# Insurance Market Response (2/2)

- Reduce limit capacity for exposed risks
- Increased attention on aggregation and accumulation potential
- Some avoidance of new and very small companies
- Concern regarding LLC and LP entities that may have short life span
- Limited time element or blended sudden & accidental pollution cover; general avoidance of gradual cover
- Naturally Occurring Radioactive Matter exclusions common
- Preference for defense inside the limit
- Limited underwriting authority for high hazard classes and certain policy terms and conditions
- Develop specialized expertise or stay away



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# Where Do We Go From Here?

- No anticipated slow down in drilling activity
- Can/will government regulation and monitoring keep up?
- Macro economic trends are a strong driving force
- Many unintended consequences and unusual linkages
- Very rapid pace of change >> a big challenge for insurance community
- What will be the impact on (re)insurance ????????????



# Governmental and Industry Resources

Center for Sustainable Shale Development – performance standards, certification, and audits (<http://www.sustainableshale.org>)

FracFocus (<http://www.fracfocusdata.org>)

Energy in Depth (<http://energyindepth.org>)

Marcellus Center for Outreach and Research (<http://marcellus.psu.edu>)

Marcellus Shale Coalition (<http://marcelluscoalition.org>)

American Petroleum Institute (<http://www.api.org>)

Schlumberger Oilfield Glossary (<http://www.glossary.oilfield.slb.com>)

U.S. Energy Information Administration (<http://www.eia.gov>)

U.S. Energy Mapping System

(<http://www.eia.gov/state/maps.cfm?v=Petroleum>)



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# Q&A



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