# -MEETING-

November 10-13, 2019 Honolulu, HI



S Hilton Hawaiian Village Waikiki Beach Resort

# **Australian Royal Commission**

## Misconduct in the Banking, Superannuation and Financial Services Industry

Hawaii, November 2019





Acknowledgements:

Greg Martin, Chief Actuary and Risk Officer ClearviewNicolette Rubenstein, 2019 Institute PresidentPresentation to IAA Washington, May 2019CPD Tour Presentation 2019



## **Australian Royal Commission**

Misconduct in the Banking, Superannuation and Financial Services Industry

1. Background



## Overview of Aus Financial Service

## Sector

Banking (Banks & ADIs) Total Assets \$4.8t (US\$3.4t)<sup>1</sup>

#### 4 Big banks (76% of total)

All own large % of retail super and life insurance
144 entities in total
70 mutuals (mostly small to medium sized)

#### **Superannuation**

 Total Assets \$2.7t
 (US\$1.94t) 1

 Industry Funds (38)
 \$0.6t (24%)

 Retail Funds (116)
 \$0.6t (22%)

 Self Managed (597k)
 \$0.7t (27%)

 Public Sector (18)
 \$0.5t (17%)

 Other (2k)
 \$0.3t (10%)

Insurance (Risk Only) Total Premium \$88b (US\$62b)<sup>1</sup> Life Insurance (31) \$17b

(19%) P&C Insurance (96) \$47b (54%)

Medical Funds (38) \$24b

**Other Funds Management** Total Assets \$0.6t (US\$0.4t)<sup>1</sup>

Life Insurance\$0.2t (35%)Retail Funds etc\$0.4t (65%)

#### (1AUD = 0.7USD)

Population: 25 million GDP \$1.9T (US\$1.3T)

#### Key Regulators ("Twin Peaks")

Australian Prudential Regulation Authority APRA: Prudential supervisions of regulated entities Australian Securities & Investments Commission ASIC: Conduct, Markets, Disclosure, Corporation





### Recent reports & inquires /



Some linked to scandals....Banking, Financial Advice, Life Insurance, Superannuation, etc....including some individual entities...some about sector improvement....





## **Australian Royal Commission**

Misconduct in the Banking, Superannuation and Financial Services Industry

### 2. Royal Commission and Process



### A Royal Commission is a "legal" type process

- In a court room but not ordinary court rules. People appear as witnesses
- Submissions by victims, public, public bodies, others
- Extensive power to demand information; little scope to decline
- Examination in Commission is basically "one way interrogation"
- Commission has no power to convict or make judgements, but can refer...
- Was a bit over a year in its process (from late 2017 to early 2019)
- RC produced an Interim Report in later 2018 and a Final Report 1 Feb 2019
  - Over 2,500 pages altogether

# Actuaries 🐼 What is a Royal Commission... Co

#### The Royal Commission is established...

"To inquire into and report on misconduct in the banking, superannuation and financial services industry"

- Broad mandate examined misconduct that breached law or agreed industry guidelines and conduct that did not meet community standards and expectations
- Companies had to self declare all cases of misconduct
- Public submissions 10,140 submissions received
  - 61% banking
  - 12% superannuation
  - 9% financial advice
  - 18% insurance and general
- Case Study approach in parallel: diving deeply into the details of specific individual experiences





- Many institutions called to give evidence (banks, insurers, superannuation trustees)
- All called had to provide a catalogue of admissions of breaches (at least 5 years)
- Most had to produce multiple witness statements
- Vast amounts of information was call for...easily millions of documents
- Many called to give evidence, on witness statements and other evidence
  - Board members, executives, managers, regulators, victims, the public
- Was streamed live on the Royal Commission Website and picked up nationally
- Headlines most days in newspapers, online and nightly TV news



- The Royal Commission generated sustained interest, with over 240,000 social media mentions and 450,000 engagements between the 13 March 2018, when hearings began, and the 28 September 2018 when the interim report was released.
- The Public Hearings were streamed live on webcast.
- Users interacting with the Royal Commission on social media are more likely to become part of a conversation rather than simply liking a post and moving on.

"The audience [become] influencers themselves as they introduce new keywords, hashtags, complaints, ideas, point the finger at individuals and ultimately keep the conversation – and the outrage – going."



## **Australian Royal Commission**

Misconduct in the Banking, Superannuation and Financial Services Industry

### 3. Recommendations and Impacts

# Actuaries 🐼 Recommendations... At a glance

Key themes:

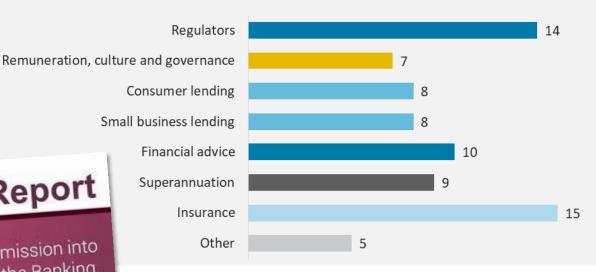
- ▲ Simplifications of laws
- ▲ Regulator's enforcement culture
- Role of remuneration in culture and governance
- Managing conflicts of interest and nonfinancial risks
- ▲ Leadership and responsibility

Power

**Final Report** 

Royal Commission into Misconduct in the Banking, Superannuation and Financial Services Industry

#### The commissioner made 76 recommendations



Source: Gilbert & Tobin

# Actuaries Sono Main Recommendations

AAP/Eddie Jim

#### Hayne's main recommendations:

- · Mortgage brokers required to act in the best interests of the borrower
- Mortgage brokers to charge borrowers rather than lenders
- · Insurance providers required to "take reasonable care"
- Funeral insurance to be subject to financial service laws
- · Cap on insurance sales commissions for car dealers
- · Reduced cap on life insurance commissions
- Cold call selling of financial products banned
- · Ongoing fee arrangements to be reapproved annually
- · "Grandfathering" of fee arrangements to stop
- · Banks to no longer charge dishonour fees on basic accounts
- Banks to no longer provide overdrafts on basic accounts without consent
- National scheme for mediation of farm debt
- · Industry-funded compensation scheme of last resort
- Super fund trustees not to be employees of super fund owner
- Australians to be defaulted into only one super fund, once
- ASIC to use court action as the "starting point" for considering how to take action
- External body to oversee APRA and ASIC

# Actuaries Specific Impacts – Financial



Bank Shares fall significantly down about 10% below S&P (key market index)



Significant turnover of Senior Management and Board members: Trust further eroded 17

# Actuaries Specific Impacts – Businesses



ANZ





**M**estpac

CBA announces intention to demerge wealth management and mortgage broking businesses

The ANZ Bank's Australian wealth business is for sale

NAB to exit wealth and MLC

AMP has sold its insurance business for \$3.3 billion

Westpac to sell off financial advice business

# Hayne's commandments

1. OBEY THE LAW 2. DO NOT MISLEAD OR DECEIVE 3. BE FAIR 4. PROVIDE SERVICES THAT ARE FIT FOR PURPOSE 5. DELIVER SERVICES WITH REASONABLE CARE AND SKILL 6. WHEN ACTING FOR ANOTHER, ACT IN THE BEST INTERESTS OF THAT OTHER.



## **Australian Royal Commission**

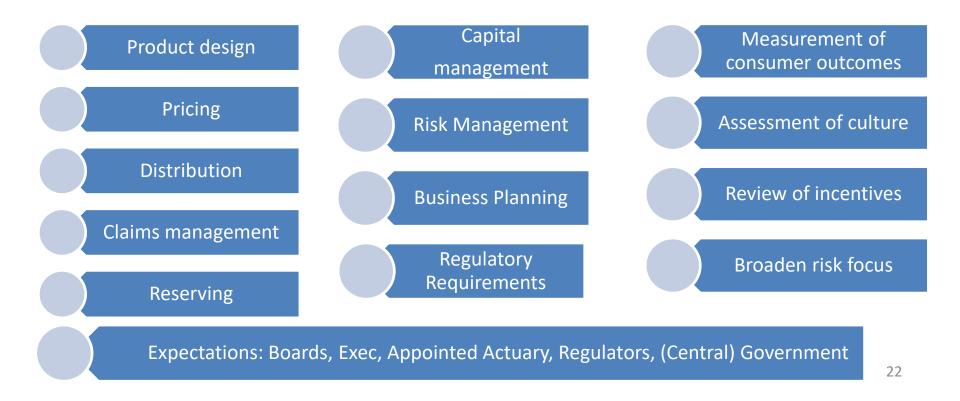
Misconduct in the Banking, Superannuation and Financial Services Industry

### 4. Key for Property and Casualty

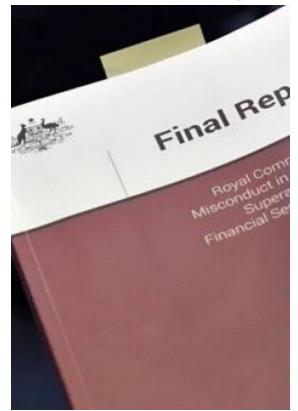
DDP/PIP and other Reforms. Actuaries and the Institute



The RC has, and will continue to, impact:



# Implementation roadmap for P&C



Complete: Design and distribution obligations.

To be introduced by end-2019:

- Recommendation 4.7: Extension of unfair contracts terms to insurance contracts.
- Recommendation 4.8: Removal of claims handling exemption claims handling would be covered under the definition of 'financial service' under the Corporations Act. (Timing ?)

To be consulted on and introduced by June 2020:

- Recommendation 1.15: Make provisions of industry codes enforceable.
- Recommendation 4.1: No hawking of insurance products.
- Recommendation 4.3: Deferred sales model for add-on insurance.
- By end 2020, extend BEAR to all APRA-regulated institution and establish compensation scheme of last resort.



# Product Intervention Powers

#### What is it

The Treasury Laws Amendment (Design and Distribution Obligations and Product Intervention Powers) Bill 2019 (DDO & PIP Act) has passed and received Royal Assent on 5 April 2019.

#### Design and Distribution Obligations (DDO):

- target market determination
- covers certain retail financial products
- distribute products only to target market – for each product
- take reasonable steps to ensure that distribution is consistent

#### **Product Intervention Powers (PIP)**

ASIC is given powers to proactively intervene ...

when the conduct is or is likely to result in significant detriment to retail clients.

#### Who is impacted?

The DDO & PIP Act applies to financial products and credit products that are issued and distributed to **retail customers**.

The DDO obligations applies to financial products and credit products that are regulated under the Australian Securities and Investments Commission Act 2001.

**Product issuers** of financial products that require a Product Disclosure Statement (PDS) or products that require disclosure to investors. This includes Insurance

All **product distributors** (insurer, underwriting agencies and any other authorised representatives) of impacted products

Exempted currently are: financial products where there are existing similar laws (eg. Motor Compulsory Third Party insurance.

#### **Consequences of non-compliance**

- Failure to comply with the provisions gives rise to:
- liability to the state through civil penalty proceedings or criminal prosecution. A contravention of the new regime is both a civil penalty provision and an offence; and
- liability to persons suffering loss or damage through civil action.

DDO regime and the PIP regime recognised in the Treasury laws Amendment (Strengthening Corporate and Financial Sector Penalties) Act 2019, (12 March 2019), amends the civil penalty and criminal offence provisions of the Corporations Act 2001 and the National Consumer Credit Protection Act 2009

#### Timing

- Product Intervention Powers Now
- Design and Distribution Obligations 6 April 2021 (2 years from Royal Assent)

#### Neivins to the sale of aud-of ctuaries CAS Institute insurance products

#### 50% 0% 10% 20% 30% 40% 60% Consulting on significant reforms Travel insurance Deferred sales model Ticket event/cancellation insurance Tiered structure CCI Exemption for Motor vehicle insurance Transit insurance Draws on UK Financial Conduct Authority model for Mechanical breakdown insurance **Guaranteed Asset protection** GAP insurance Motor vehicle insurance Cap on certain commissions Rental vehicle excess insurance Address reverse competition Home contents insurance Other Loan termination insurance Significant impact to Tyre & rim insurance Travel Insurance Motorcycle insurance Ticket event / cancellation 0% 10% 20% 30% 40% 50% 60% Consumer credit Insurance Table 1: Tier summary (possibly Lenders Mortgage Insurance) Description of add-on insurance product by tier Proposed treatment under Tier

1

2

з

Products causing significant consumer detriment

Default tier for all add-on insurance products (not in tiers one and three)

Case-by-case exemptions for products that meet relevant criteria

Range of Motor add-ons ٠

**Federal Treasury** 

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Home contents insurance .

Chart 1: add-on insurance products by number of products sold<sup>9</sup>

legislation

ASIC Product Intervention Power

Legislated deferred sales model

Legislated ASIC exemptions power

# to Insurance contracts

#### Federal Treasury Proposal Paper June 2018

• Responses due 28 August 2019

#### Objectives

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nstitute

- Removes exemption
- Consistency in consumer protection
- Increase incentives for improvements
  - Clarity and transparency
  - Remove unfair terms
- Provide appropriate remedies for the Australian Securities and Investments Commission

#### Term Unfair

- Causes significant imbalance
- Not reasonably needed to protect interest of party advantaged by the term
- It would cause detriment (financial or otherwise) where applied or replied upon
- Clarity / transparency will be important
- Will consider the contract as a whole

#### **Key Implications**

- Address product design: Main Subject Matter clear
- (Re)- Examine Product disclosure statements
- Ensure price and excess / deductibles clearly disclosed
- Examine claim denial terms e.g. blanket mental health exclusions on Travel Insurance
- Challenges Uberima Fides / Utmost Good Faith
- Third Party beneficiaries able to act against insurer

# Actuaries So what about our profession?

Of the 76 recommendations around half have direct application to actuaries, e.g. :

- Product design and pricing
  - i.e. designing fit for purpose products that are fair to the customer
- Advising Boards on financial and non financial risks
- Contributing to a culture that drives good conduct
- Helping determine what is 'best interest'
- Balancing the interests of the shareholder and customer



The areas discussed will impact most areas covered by CPS320, including:

- The Actuarial Valuation Report (AVR)
- The Financial Condition Report (FCR)
- Functions captured by the Actuarial Advice Framework (AAF)

In addition:

- Boards and senior management are likely to require greater actuarial input
- APRA expects more from the Appointed Actuary
- APRA / ASIC a harder enforcement approach

#### APRA's expectation:

"In an environment where financial entities face sharper scrutiny and steeper penalties for mistakes, actuaries must find the story behind the numbers, ask boards and management the difficult questions, and be prepared to challenge them if dissatisfied with the answers."

John Lonsdale, Deputy Chairman APRA



- We need to take account of community expectations in everything we do
- We cannot define our roles as pure technical experts
- We need to think about our obligations in assessing and reporting on product profitability – not only what is enough, but what is too much
- We need to take greater account of non financial risks as well as financial risks

- We need to review what information we provide to the board
- We need to understand the obligations of our various stakeholders
- We need to think about our own personal behaviors and how we contribute to an ethical culture

# Actuaries What have we learnt?



- Human fallibility impact of greed
- Some conflicts of interest cannot be managed
- Deep seated cultural issues
- Lack of focus on non financial risks
- Too slow to put things right
- Gaps in reporting to the board
- Community expectations needs to be the test, not the law





#### BRIDGE TO TOMORROW 2022 INTERNATIONAL CONGRESS OF ACTUARIES 3-7 APRIL 2022 SYDNEY

ssociation Actuarielle Internationale

Actuaries

We hope to see you there!

**CONGRESS DATES:** 3 – 7 April 2022

**CONGRESS VENUE:** International Convention Centre Sydney



www.ica2022.org



## Further Information:

- The Scene before the commission
- Commission and process
- Detail on the recommendations
- Broader responses (so far)



## Thank You



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### 2. Further detail on recommendations

# Actuaries of Servations for P&C

- Insurance "duty of disclosure" to change to "duty of reasonable care"
- Only avoid a contract if can show would not have entered on any basis
- "Unfair contract terms" legislation to apply to insurance
- "Claims handling" to be deemed a "financial service"

#### The Regulators APRA & ASIC Themselves

- ASIC: Start at "why not litigate" (not "why litigate"). Take a lot more things to court
- Review APRA and ASIC roles: Clearer Prudential versus Conduct split
- BEAR to apply to APRA/ASIC executives
- New APRA and ASIC oversight body. Capability reviews. Increased governance

#### Treasury

- Examining reforms to the sale of add-on insurance products
  - Likely introduction of a deferred sale model

# APRA Focus

- APRA: more focus on non-financial risks, rather than financial risk dominant
  - Misconduct, compliance
  - More focus on remuneration to support non-financial risk management
  - Specific focus on sales ("front line") staff
- Focus on Culture & Governance
  - Question: Should institutions adopt the RC "6 norms" in their "values"?
  - APRA: Focus on institutions build and monitoring cultures that mitigate misconduct

#### Sales (especially hawking)

- Unsolicited offer of superannuation and insurance products to be prohibited
  - ASIC to use Design and Distribution Obligations/Product Intervention Powers (DDO/PIP) to limit accident and funeral products if remain a concern
- Probable introduction of a deferred sales model for add-on products

# Expand BEAR to regulated financial services (FEAR?)

- Banking Executive Accountability Regime to be extended •
- To Banking, Superannuation, Insurance ٠
- Remuneration: Variable component, minimum deferrals, clawbacks •
  - E.g. 40% variable, four year deferral/clawback... \_
- Specific executive ("Responsible Person") to be accountable for end-to-end product administration to ensure "no misconduct" ۰

#### **Industry Codes**

- All APRA regulated entity codes to be enforceable by ASIC •
- Review of General Insurance Code of Practice •
  - Likely to capture those distributing products

#### Other

- Implement compensation scheme of last resort •
- Review laws and remove "exceptions" as much as possible •
- Law should spell out behavioural norms that are required ٠

### necommentations...the rest Commissions...on what remains allowed

- Mortgages: No upfront or trail commission should be allowed •
  - Move to fee for service
- Review life insurance: ban commission unless underinsurance would emerge ۲
  - Move to fee for service
- Review by 2022 if P&C and other insurance commissions remain "justified" ۲
  - Place a cap on "add-on insurance" anyway
- Bans on commission (volume based payments) to be applied beyond advisers (to aggregators, licensees, etc) •
- Existing grandfathered commissions (on investment products) to be banned ۰

### Mortgage brokers

Regulate as "Financial Advisers" (giving personal advice), Best Interests Duty, etc. •

### **Financial Advice**

Annual opt-in for ongoing "fees for service". Clients to provide express authority to product issuer ۰ (essentially banning ongoing recurrent fees really)

### Actuaries of the picture Financial Advice & Financial Advisers/Licensees

- Non-independent advisers to give statement explaining non-independence
- Review by 2022 the current best interest duty "safe harbours"
- Licensees mandatory reporting of "bad" advisers to ASIC
- Mandatory for licensees to investigate and remediate adviser misconduct
- New central adviser Disciplinary Scheme
- Higher education standards and increasing professionalism for advisers

#### Superannuation

- Restrict issuer (trustee) role to be just trustee (no other commercial roles)
- Commentary on advice fees deducted; has to meet "sole purpose test"
- Individuals to have only one "default account" to be allowed

### Sales (especially hawking)

- Unsolicited offer of superannuation and insurance products to be prohibited
  - ASIC to use DDO/PIP powers to limit accident and funeral products if remain a concern
- Unsolicited cross-selling of superannuation to be prohibited
- Cannot sell superannuation product for linked benefits (e.g. lower bank product fees)

## of the picture

#### **Banking & Finance Products**

- Strengthen vulnerable customer treatments
- "Small business" definition increase to \$5m loans, 100 employees
- Farm debt mediation scheme to be implemented
  - Default interest margin on farm debt to be zero in drought
  - Distressed farm debt management requirements
- Consumer finance "point of sale" exceptions to be removed
- Execs have to deal with APRA/ASIC in open, constructive and accountable way

#### Penalties & sanctions

• Lots of increased penalties proposed....new specific sanctions

## Actuaries of Key Recommendations...cont

### Conflict management

- A lot of commentary (not recommendations) about difficulty of managing conflicts
- Increased requirements/restrictions on related party arrangements (e.g. inhouse insurance products in superannuation)
- Greater requirements for superannuation trustees in terms of member best interests



### **Australian Royal Commission**

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4. Response & Actions (So far)

## Royal Commission

- CPD Professionalism Tour
- The Social Condition Report paper (Laughlin/ Bernau)
- Review of Code of Conduct
- Role of Appointed Actuary
  - 5 new Professional Standards





- Following the Final report....a Federal Election was due...
- Both sides of politics promised to implement all recommendations
  - However, both side of politics seemed to have backed away from the recommendations on banning mortgage broking commission; Concerns over industry competition - biggest impacts on the smallest banks and risk of re-centralisation of mortgage provision
- There was already an extensive program of regulatory change coming
  - Now being added to....fast execution....not always complete...little time to implement
  - Some legislation regarding tougher penalties has already been passed. Legislation banning grandfathered commission and changes to claims handling already drafted
  - Financial sector under a lot of pressure

#### • Regulators taking a more assertive stance

- ASIC: Publicly stated their enforcement teams assessing taking (litigation) action in respect of 12 case studies addressed by the Royal Commission plus 16 other case studies
- APRA: Taking action against a significant listed financial services group: Chairperson, CEO and other Exec.s named
- A number of pre-existing investigations/remediations being expanded in scope and detail
- Significant fall out generally....e.g...in addition to the above
  - 1 of the big 4 banks: Chairperson and CEO resigned
  - Large financial services group: Chairperson, multiple Board members and CEO resigned



CBA announces intention to demerge wealth management and





nab

business is for sale

The ANZ Bank's Australian wealth

NAB to exit wealth and MLC



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mortgage broking businesses



Westpac to sell off financial advice business



### Big Board & Management Changes















### Widespread review of

### remuneration



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