Whose Line is it Anyway? Federal Crop Insurance Ratemaking and Profitability Projections

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Overview

- Coverage
- Perils Insured
- Federal/Private Partnership
- Ratemaking Considerations
- Profitability Considerations
- Standard Reinsurance Contract (SRA)
- Projected Profitability

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Coverage Provided

- The policy Guarantees the yield of the crop or the revenue from the crop
- Loss is not one event but is based on crop production (and price for Revenue Insurance) at the end of the season

Perils Insured

- Too Dry (Large Area)
- Too Wet
- Hail
- Insects
- Prevented Planting
- All other Risks except poor farming practices

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• Price (Revenue products only)

Seven Prerequisites of Insurable Risk

#7-"Unlikely to produce loss to a great many insured units at the same time"

Mehr & Cammack; Principles of Insurance; 1972

Federal/Private Partnership

- Began strictly as a Govt Program in 30's
- Small program until Private Industry began participating in the early 80's
- Private Companies took over all delivery in the 90's
- Safety Net for Nation's Farmers
- Intended to replace Free Ad Hoc Disaster Payments

Growth of Crop Program

2009

| Acres Insured | ~ 50 M | 265 M |
|-------------------------|--------|-------|
| Premium | 377 M | 8.9 B |
| Average Premium Subsidy | <30% | 61% |
| Expense Reimbursement | 32% | ~18% |
| # Private Companies | 30 | 16 |

Note: Includes Business Produced by Govt Agents

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Federal Government Role

- Programs and Policy language
- Rates (All companies charge same rates)
- A&O Expense reimbursement to the companies (Expenses are not built into the rate)
- Pays a portion of the Farmer's premium (about 60% in addition to the expense reimbursement)
- Oversight
- Provides Reinsurance to Private Companies
- Program administered thru the Risk Management Agency (RMA) which is part of the United States Dept. of Ag (www.rma.usda.gov)

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Private Industry Role

- Provides distribution system through their agents
- Issues policies on their paper
- Adjusts Claims
- Retains risk after Government Reinsurance

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Two Types of Plans

- Individual Farmer Plan
 - Guarantee based on Farmer's actual production
 - Up to 10 years of individual farmer yield history used to establish the guarantee
- Group Plan
 - Guarantee based on yield history of a larger area or an index

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Basis Risk

Individual Farmer Guarantee

Yield Product Guarantee

• Yield Guarantee=Actual Production History (APH) X Coverage Level

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• Example - 100 Bushels per acre X 75% Coverage Level = 75 Bushels per acre

Revenue product Guarantee

- Revenue Guarantee=APH X Anticipated Price Per Bushel X Coverage Level
- Example 100 Bushels per acre X \$2 per Bushel X 75% = \$150 per acre

Coverage Level

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- Generally from 50% to 85%
- Acts like a deductible
- Example 75% coverage level is really a 25% Deductible.
- A 25% loss is needed before any payment is made

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Unique Ratemaking Considerations

- Paper in the Winter 2000 Forum by Schnapp, Driscoll, Zacharias, and Josephson which describes ratemaking in detail
- Long Experience Period Needed (> 30 Yrs)
 - Variability of Loss Ratio
 - Cyclical Weather patterns
- Revenue Coverage Every Farmer could have a Loss the same year

Recent Paper on Ratemaking

Search RMA Website-www.rma.usda.gov

"A Comprehensive Review of RMA APH and COMBO Rating" March 15, 2010

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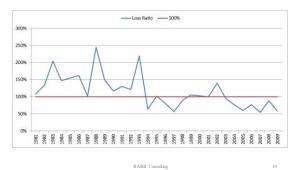
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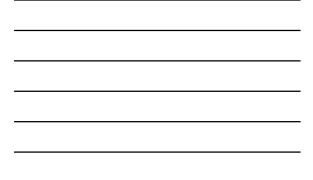
Profitability Considerations

Standard Reinsurance Contract (SRA)

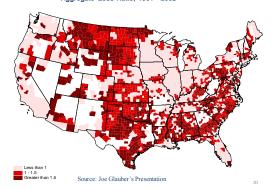
- Standard Contract for all of the Private Companies that specifies all the Terms of the Govt/Private Sector Partnership
- New Contact Just negotiated that went into effect July 1, 2010 for 2011 Crop Year
- Savings to Govt of \$6 B over 10 years

Federal Crop Loss Ratios

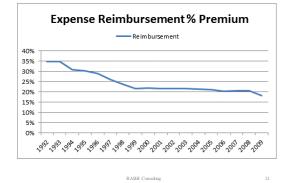




Aggregate Loss Ratio, 1981 - 2002







Projected Profitability

- 1981-2009 Average Loss Ratio was 115%
- Much better recently (improvement in experience or weather cycle?)
- Little or no investment income
- Highly catastrophe line requiring higher risk charge

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- Low expense reimbursement (A&O)
- Can Companies make Money???

Standard Reinsurance Contract (SRA)

- Combination of Stop Loss and Quota Share
- Each State stands on its own
- Company places each risk into one of two categories (funds) based on their perception of profitability of the risk
- Each of the two funds have different reinsurance terms for Stop Loss and Quota Share

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Categories of Funds

| Commerical Fund |
|------------------------|
| |
| Policies that the |
| companies chose |
| to take the |
| maximum amount |
| of risk |
| |
| |



Quota Share Terms

- No Ceding or profit sharing Commission
- Up to 65% of the Commercial Fund can be ceded (usually 100% is retained by the company)

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• 80% of the Assigned Risk fund is automatically ceded to the Govt.

Stop Loss Terms-Commercial Fund SRA Differences by State

- Stop Loss terms are applied to each state separately
- States with favorable past loss ratios have different Reinsurance terms than all other States i.e., IL, IN, IA, MN, NE (State group #1 representing 34% of the 2009 Premium
- State Group 3 States are underserved States
- All remaining States are Group 2
- Stop loss Terms for Groups 2 & 3 are the same and are much more favorable than Group 1
- Companies retain minimal risk for Assigned Risk policies

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Commercial Fund Stop Loss Coverage State Group 2 – 51.5% Max Loss Retained

| Retention: | 100% LR | | |
|------------|------------|---------------|-----------------|
| | | | |
| | Layer | Ceded to Govt | Points Retained |
| 1st Layer | 60 Pts | 57.5% | 25.5 Pts |
| 2nd Layer | 60 Pts | 80.0% | 12 Pts |
| 3rd Layer | 280 Pts | 95.0% | 14 Pts |
| 4th Layer | Above 500% | 100.0% | 0 Pts |
| Total | | | 51.5 Pts |

Commercial Fund Stop Loss Premium State Group 2- 42.63% Max Gain Retained

| Below 100% Loss | | | |
|-----------------|--------|--------|--------------|
| Ratio | Layer | Charge | Pts Retained |
| 1st Layer | 35 Pts | 2.5% | 34.13 Pts |
| 2nd Layer | 15 Pts | 60.0% | 6.00 Pts |
| 3rd Layer | 50 Pts | 95.0% | 2.50 Pts |
| Total | | | 42.63 Pts |

2010 Final SRA Commercial Fund Gain or (Loss) Applies to each State Separately

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| LOSS <u>RATIO</u> | State Group 1 Profit (Loss) | State Groups 2&3 Profit (Loss) |
|----------------------|--------------------------------|-----------------------------------|
| 550% | -94.0% | -51.5% |
| 500% | -94.0% | -51.5% |
| 400% | -84.0% | -46.5% |
| 250% | -69.0% | -39.0% |
| 200% | -57.0% | -33.5% |
| 160% | -39.0% | -25.5% |
| 145% | -29.3% | -19.1% |
| 130% | -19.5% | -12.8% |
| 110% | -6.5% | -4.3% |
| 100% | 0.0% | 0.0% |
| 90% | 7.5% | 9.8% |
| 80% | 15.0% | 19.5% |
| 70% | 22.5% | 29.3% |
| 50% | 32.3% | 40.1% |
| 0% | 34.8% | 42.6% |

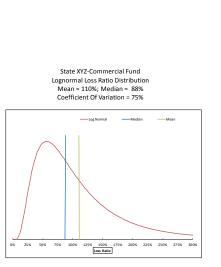
Mandatory Quota Share

- 6.5% of all net Premium and Losses are then Ceded to the Govt.
- This effectively reduces the expected dollars of underwriting gain by 6.5%

Modeling Profitability

- Most states appear to have Lognormal Distribution with Original Coefficient of Variation of between 50% and 125%
- I used Lognormal Distribution for illustration purposes

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Calculation of Expected Profitibility State XYZ-Commerical Fund-State Group 2 Expected Loss Ratio = 110%; COV = 75%

| (1) | | (2) Cumulative | (3) | (4) | (5) Company |
|----------------|-----------|-------------------|----------------|----------|----------------|
| Loss Ra | tio | Distribution | Incremental | Avg Loss | Retained |
| From | To | <u>F(X)</u> | Area | Ratio | Gain (Loss)* |
| 0% | 50% | 19.9% | 19.9% | 36.0% | 40.8% |
| 50% | 65% | 32.5% | 12.6% | 57.5% | 37.1% |
| 65% | 100% | 57.6% | 25.1% | 81.5% | 18.1% |
| 100% | 160% | 81.5% | 23.9% | 125.8% | -11.0% |
| 160% | 220% | 91.5% | 10.0% | 185.7% | -30.6% |
| 220% | 500% | 99.5% | 8.0% | 292.9% | -41.1% |
| 500% | Plus | 100.0% | 0.5% | 629.9% | -51.5% |
| Weighted Avera | ge of Col | (3) and Col (5 | 5) = Expected | Gain = | 8.1% |
| *Based on 2011 | Crop Yea | r Reinsuranc | e Contract (SI | RA) | |



Long Term Expected Underwriting Gain based on Log Normal Distribution State Group 2 and 3

| Long Term | Coefficient of Variation | | | | | |
|------------|--------------------------|-------|-------|-------|-------------|-------|
| Loss Ratio | 50% | 75% | 90% | 100% | <u>110%</u> | 120% |
| 80% | 19.6% | 20.1% | 20.6% | 21.0% | 21.4% | 21.8% |
| 90% | 14.2% | 15.9% | 16.9% | 17.5% | 18.1% | 18.7% |
| 100% | 9.1% | 11.9% | 13.3% | 14.2% | 15.0% | 15.7% |
| 110% | 4.3% | 8.1% | 9.9% | 11.0% | 12.0% | 12.9% |
| 120% | -0.2% | 4.5% | 6.7% | 8.0% | 9.1% | 10.2% |
| 130% | -4.3% | 1.1% | 3.7% | 5.1% | 6.5% | 7.7% |
| 140% | -8.0% | -2.0% | 0.8% | 2.5% | 3.9% | 5.3% |
| 150% | -11.4% | -4.9% | -1.8% | -0.1% | 1.5% | 3.0% |

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Long Term Expected Underwriting Gain based on Log Normal Distribution State Group 1

| Long Term | Coefficient of Variation | | | | | |
|------------|--------------------------|--------|--------|--------|--------|--------|
| Loss Ratio | 50% | 75% | 90% | 100% | 110% | 120% |
| 80% | 12.9% | 12.1% | 12.1% | 12.1% | 12.3% | 12.5% |
| 90% | 7.3% | 7.4% | 7.8% | 8.1% | 8.5% | 8.9% |
| 100% | 1.7% | 2.8% | 3.7% | 4.2% | 4.8% | 5.4% |
| 110% | -3.9% | -1.7% | -0.4% | 0.4% | 1.2% | 2.0% |
| 120% | -9.2% | -6.0% | -4.3% | -3.3% | -2.3% | -1.3% |
| 130% | -14.4% | -10.2% | -8.1% | -6.8% | -5.6% | -4.5% |
| 140% | -19.2% | -14.2% | -11.7% | -10.2% | -8.8% | -7.5% |
| 150% | -23.8% | -18.0% | -15.1% | -13.4% | -11.8% | -10.4% |

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Other Considerations

- The Profit on the previous pages only applies to the Commercial Fund.
- Underwriting Gain Dollars reduced by:
 - Assigned Risk Fund cession
 - 6.5% Mandatory Quota Share
- Does not consider any shortfall of the A&O Expense Allowance

Final Considerations

- Profitability varies considerably from state to state
- Complex models are available to help decide which fund each policy should be assigned

2012 Farm Bill One Proposal

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- Babcock Proposal Substitute free Government Revenue coverage on a County basis for some portion of current Farm subsidies
 - Distributed by Federal Government
 - Eliminates Underwriting Gains and expense reimbursement to Private companies
 - Private Companies would only provide unsubsidized coverage for local perils such as hail

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