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## Workers Compensation and Health Reform

**Presented by Harry Shuford, PhD Practice Leader and Chief Economist** 

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CAS Ratemaking and Product Management Seminar March 9, 2009 Las Vegas, Nevada

- The High Growth in Medical Spending
  - Workers Compensation
  - Healthcare in the US
- # Healthcare—Reform/Reform/Reform
  - What Are the Concerns?
  - A Closer Look
  - How Much Healthcare Do We Want?
- # High Costs, Inefficiencies & Misaligned Incentives
  - Reforming healthcare: what is being proposed & what does it mean for workers comp?
- Forecasting the Impact of Reforms



### Medical Spending in the US: How Does Workers Comp Fit?

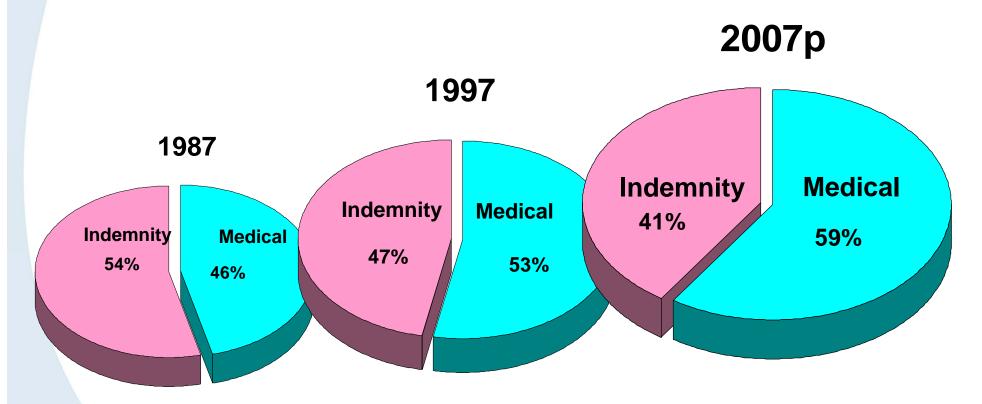


### The High Growth in Medical Spending



### Medical Share of Total Benefits Has Grown Over 25 Years

All Claims—NCCI States



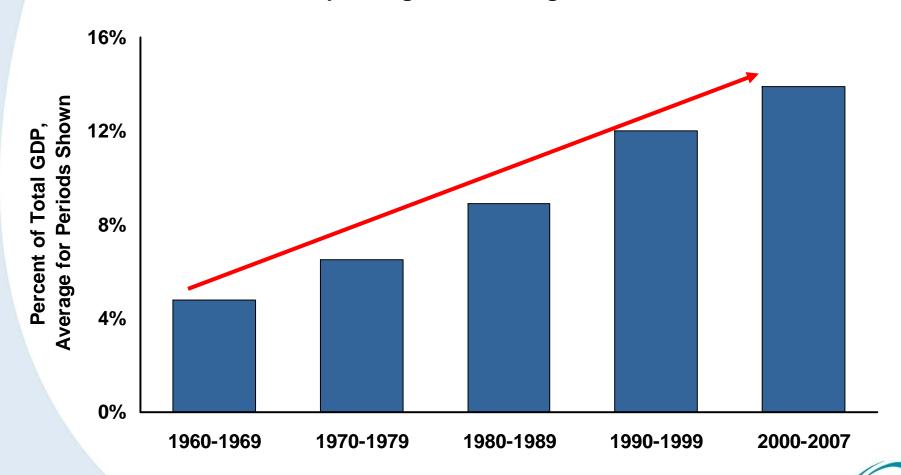
#### **Accident Year**

2007p: Preliminary based on data valued as of 12/31/2007 1987, 1997: Based on data through 12/31/2006, developed to ultimate Based on the states where NCCI provides ratemaking services Excludes the effects of deductible policies



### Medical Share of the US Economy Also Has Grown Steadily

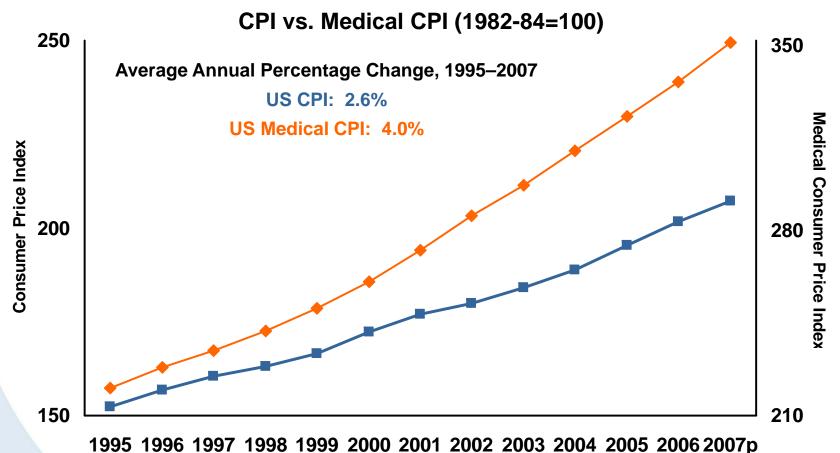
Medical Care Spending is Increasing as a Share of GDP

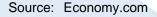




Source: U.S. Bureau of Economic Analysis

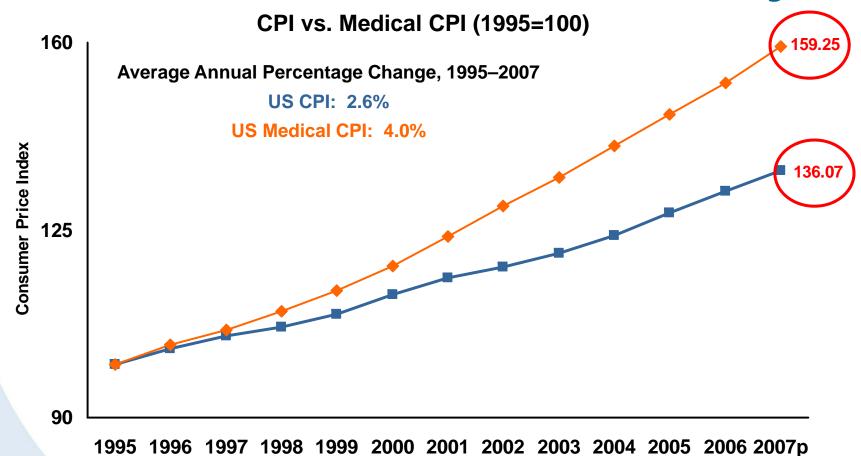
# It's Partly Price— Countrywide Medical Prices Continue to Rise Faster than Prices Generally







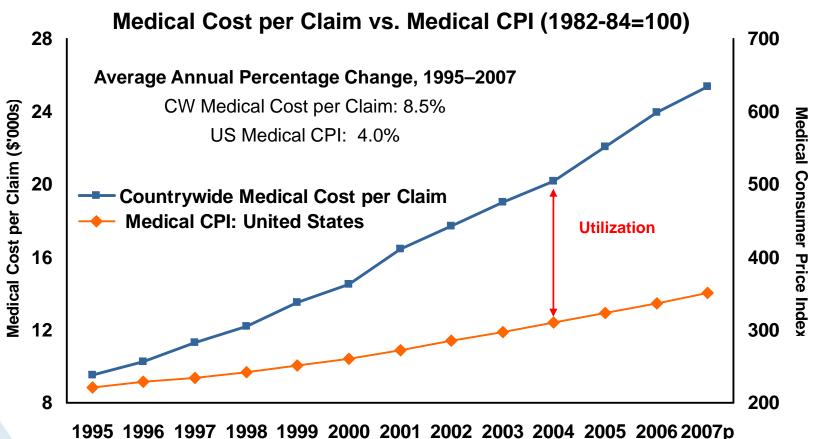
# It's Partly Price— Countrywide Medical Prices Continue to Rise Faster than Prices Generally



Source: Economy.com



### But in WC It's More than Prices— Countrywide Medical Cost per Claim Is Outpacing the Medical Care CPI



Medical severity 2007p: Preliminary based on data valued as of 12/31/2007

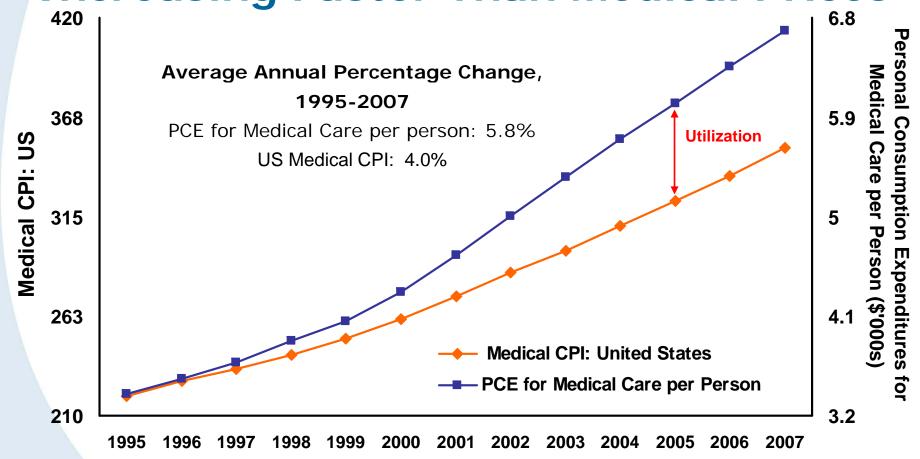
Medical severity 1995–2006: Based on data through 12/31/2006, developed to ultimate

Based on the states where NCCI provides ratemaking services, excludes the effects of deductible policies

Source: Medical CPI—All states, Economy.com; accident year medical severity—NCCI states, NCCI



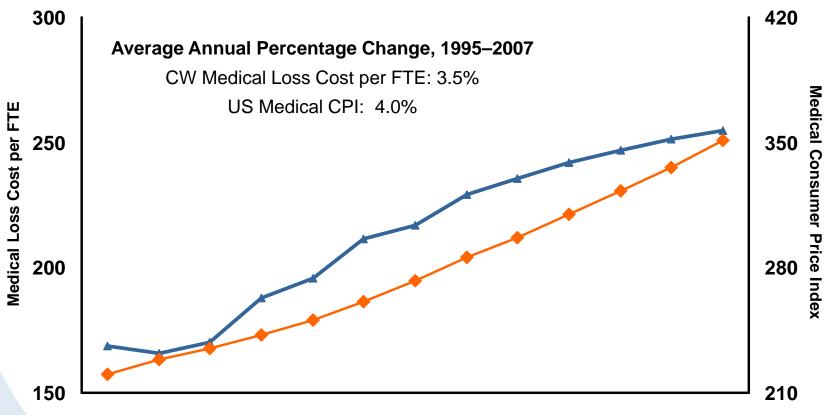
### And in the US It's also More than Prices— Medical Care Spending per Person Is Increasing Faster Than Medical Prices





### Countrywide Medical Cost per Covered Employee Reflects a Different Pattern

#### Medical Cost per Claim vs. Medical CPI (1982-84=100)



1995 1996 1997 1998 1999 2000 2001 2002 2003 2004 2005 20062007p

Medical severity 2007p: Preliminary based on data valued as of 12/31/2007

Medical severity 1995–2006: Based on data through 12/31/2006, developed to ultimate

Based on the states where NCCI provides ratemaking services, excludes the effects of deductible policies

Source: Medical CPI—All states, Economy.com; accident year medical severity—NCCI states, NCCI



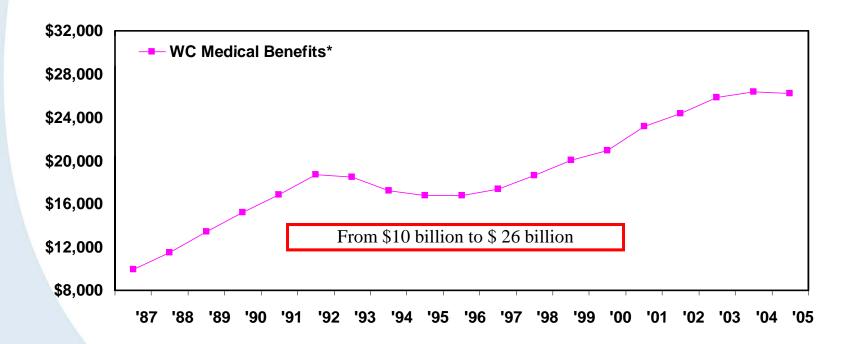
## So what else does workers compensation share with medical spending generally?

Is this good news or bad news?



## Indeed, Workers Compensation Shares a Lot With the Country's Healthcare System

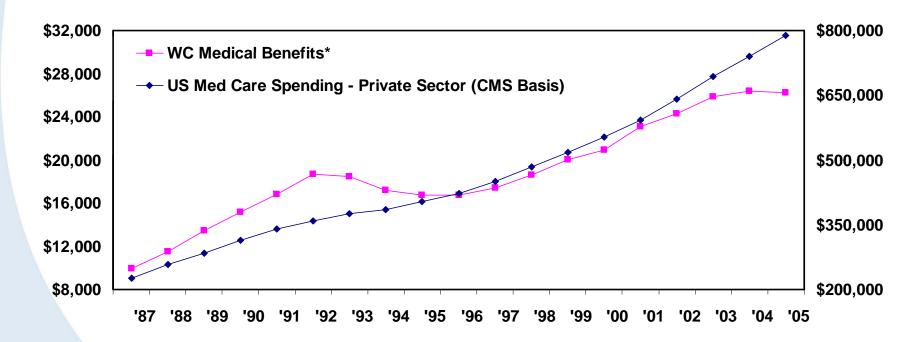
Total Medical Benefits Under Workers Compensation Have Edged Lower Recently, In Contrast to Ongoing Increases in Medical Care Spending Millions of Dollars





## Indeed, Workers Compensation Shares a Lot With the Country's Healthcare System

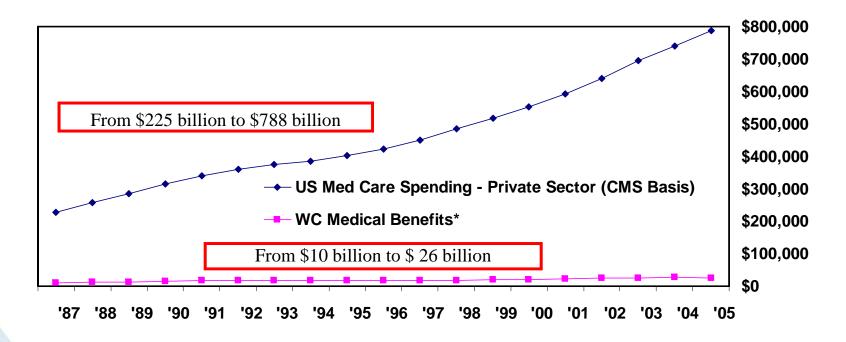
Total Medical Benefits Under Workers Compensation Have Edged Lower Recently, In Contrast to Ongoing Increases in Medical Care Spending Millions of Dollars





## What Is Surprising Is How Small We Are Compared to the Country Total

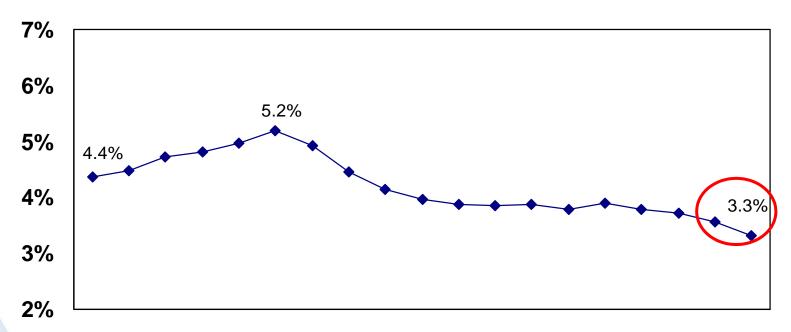
Total Medical Benefits Under Workers Compensation Are Modest Compared to US Medical Care Spending Millions of Dollars





## And the WC Share Actually Is Shrinking

Medical Benefits Paid Under Workers Compensation Have Been Declining as a Share of Medical Care Spending



'87 '88 '89 '90 '91 '92 '93 '94 '95 '96 '97 '98 '99 '00 '01 '02 '03 '04 '05



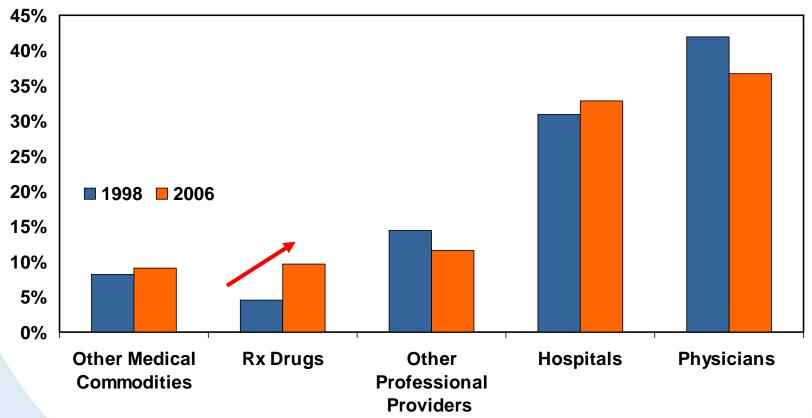
# Comparing Where the Medical Dollars Go And Just How Important Is Spending on Rx Drugs?

**US** and Workers Comp



## Rx Share of WC Has Doubled Now about 10%

The Share of WC Medical Payments\* For Rx Drugs Has More Than Doubled Between 1998 and 2006

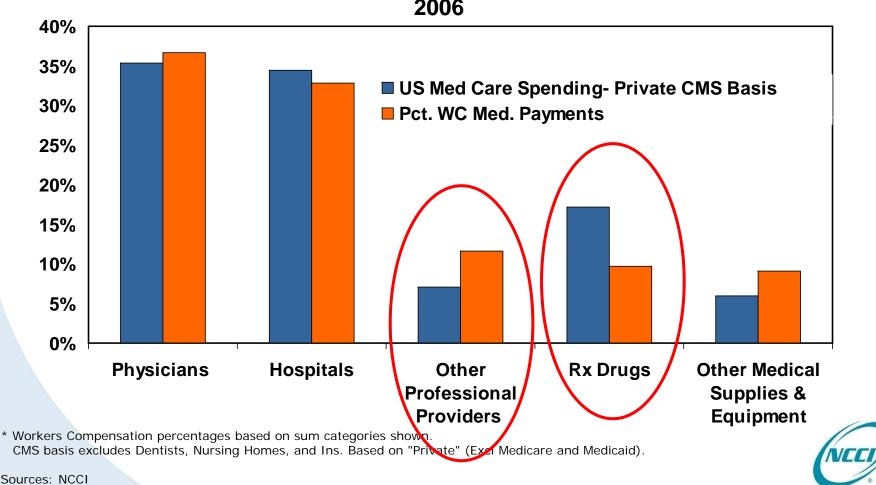


<sup>\*</sup> Percentages based on sum categories shown. Data exclude dentists and nursing homes.

Sources: NCCI

### But Rx Share of WC Is Still Lower than the 17% for US Medical Spending

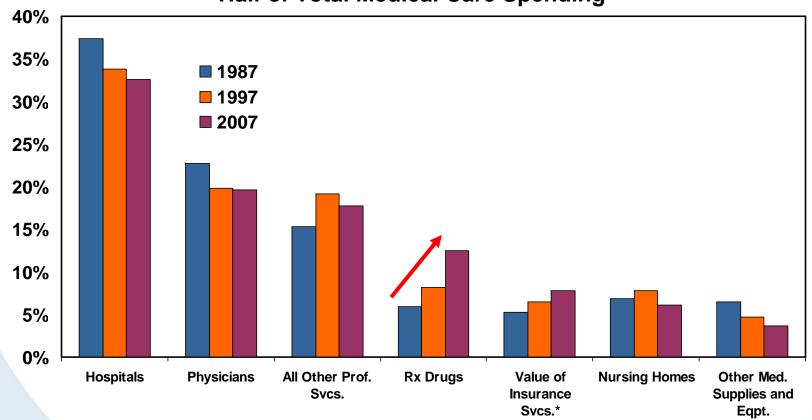
Shares of Spending\* for Rx Drugs Are Less for Workers **Compensation than for Overall Medical Care Spending** 2006



Sources: NCCI

# Even Though US Spending on Hospitals and Physicians Remains High—Spending on Rx Drugs Has Been Growing

Hospitals and Physician Services Account for Roughly Half of Total Medical Care Spending

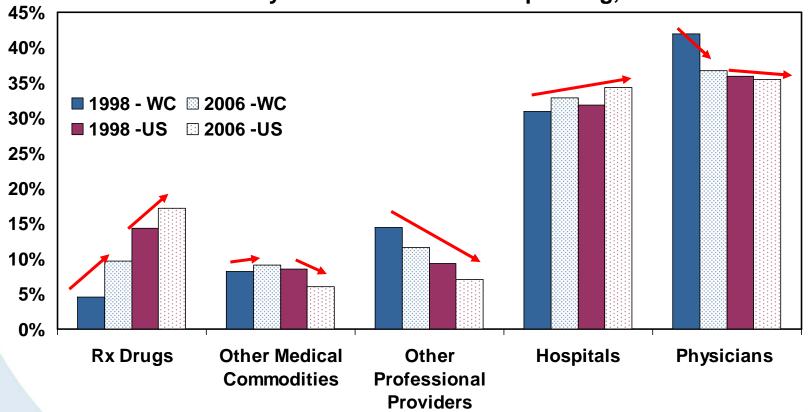


<sup>\*</sup> Direct premiums plus investment income minus sum of normal losses (based on historical experience) and policyholder dividends.

Source: U.S. Bureau of Economic Analysis (components shown add to 100%)

## The Pattern of Changes in Medical Spending in the US Generally and in WC Are Markedly Similar Rx Up and Other Professional Services (esp. PT) Down

Shifts in Shares of Medical Payments and Spending Have
Been Most Apparent for Prescription Drugs
Shares of WC Med Payments and U.S. Med. Spending, 1998 and 2006



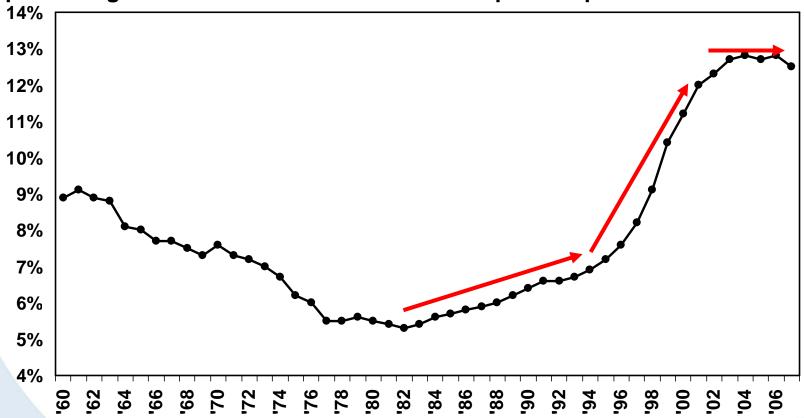
Percentages based on total payments and spending for Rx drugs, other medical equipment and supplies, physician services, services for other healthcare providers, and hospital services. Excludes dentists and nursing homes. US data excludes spending funded by Medicare and Medicaid.

Source: Workers Compensation (WC)—NCCI; US—Centers for Medicare and Medicaid Services



# The Rx Share of US Medical Spending Has Leveled Off—What Might This Mean for WC?

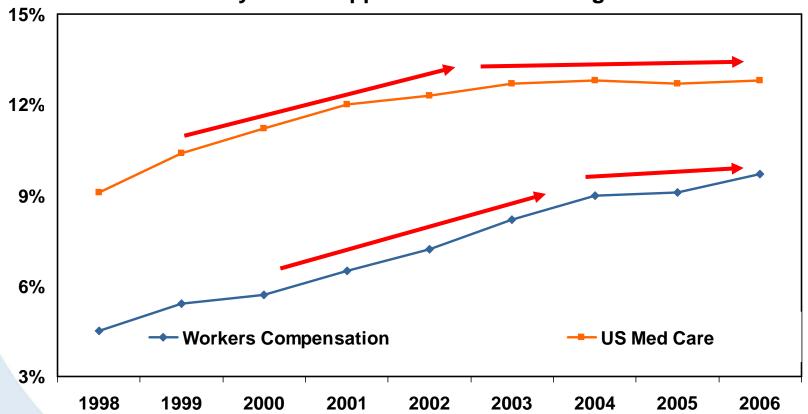
The Rx Drug Share has Plateaued After a Sharp Run-Up in the 1990's Prescription Drug's Share of Total Personal Consumption Expenditures for Medical Care



Source: U.S. Bureau of Economic Analysis

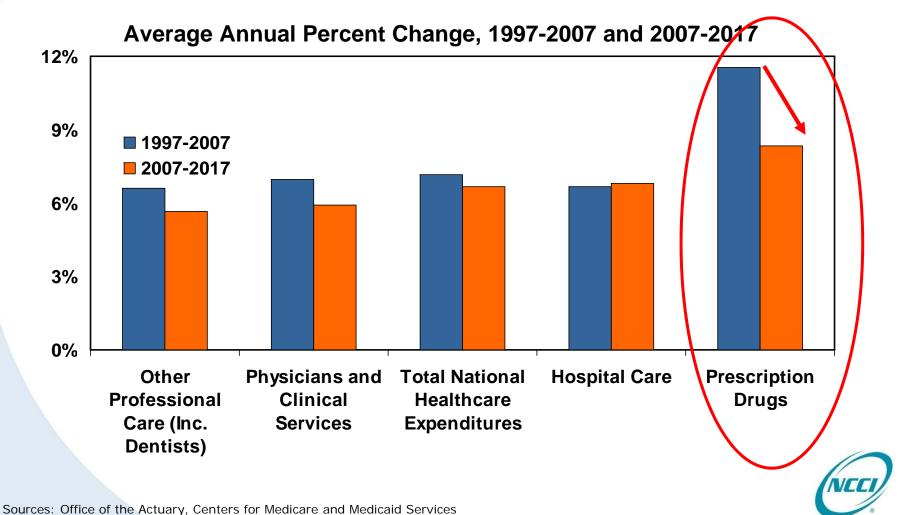
# There Are Early Signs of a Leveling Off of the Share of Rx Drugs in WC Medical Spending

After Rising Rapidly, the Prescription Drug Share of U.S. Med. Spending and WC Med. Payments\* Appears to be Plateauing



Source: Workers Compensation (WC)—NCCI; US—Bureau of Economic analysis

# And Government Actuaries Are Projecting a Continuing Decline in Rx Share of Medical Spending in the US Generally



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### Healthcare— Reform/Reform/



### Healthcare— Reform/Reform/

What Are the Concerns?



#### **Healthcare Reform—The Concerns**

Med is 16% of GDP and growing – 33% by 2050?

According to some this is "unsustainable"

Even though many others claim:

- # 47 million uninsured is unacceptable
- Higher infant mortality is disturbing
- Lower Life Expectancy is disappointing



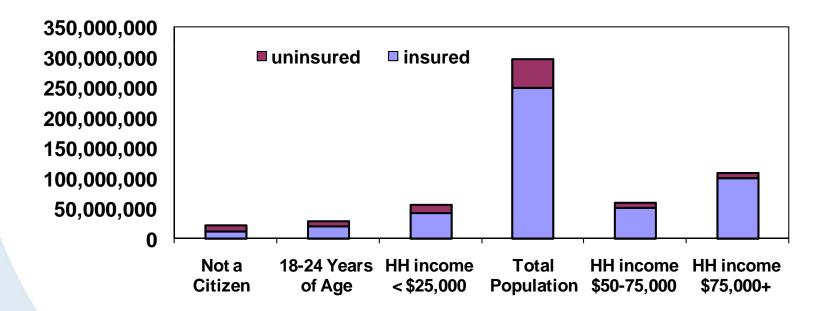
### Healthcare— Reform/Reform/

A Closer Look



# 47 Million US Residents Are Uninsured Who Are They? The Poor, the Young & Non-citizens

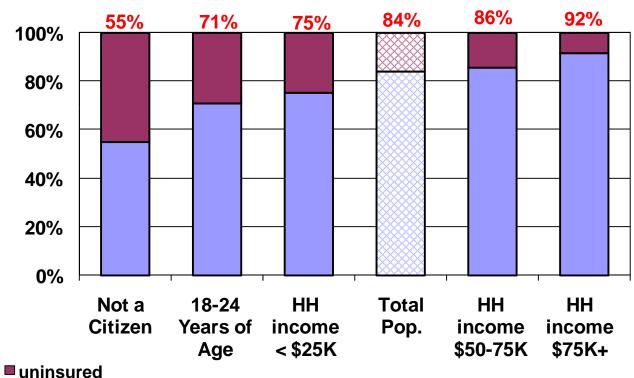
Who's Uninsured?
The Poor, the Young, Non-citizens
2006





#### Who Is Insured?

#### Who's Insured? A Majority of the Population including Non-citizens 2006



insured

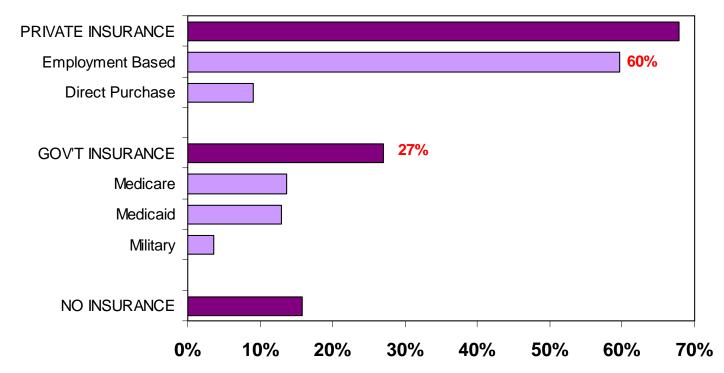


#### How Is Healthcare Paid For in the US?

**Government Probably Supports More than 70%** 

Roughly 84% of the U.S. Population Has Some Form of Health Insurance\*

Percent, 2006



<sup>\*</sup>These estimates are not mutually exclusive; persons can be covered by more than one type of health insurance during the year

Source: U.S. Census Bureau.



#### A Closer Look

Does the US Medical System Under Perform?

- A Comparison with Canada

- Infant Mortality
- Life Expectancy



#### A Closer Look

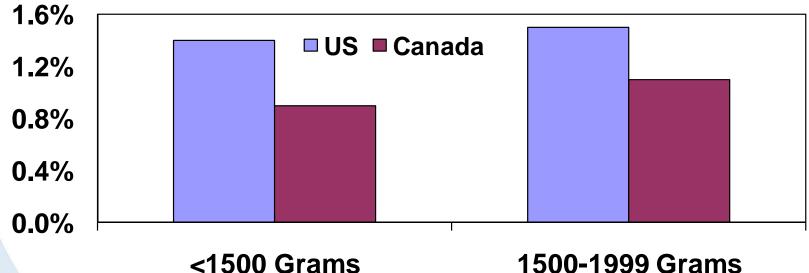
### **Infant Mortality**

Depends on More than Access to Healthcare



## The US Has a Substantially Higher Rate of Low-Birthweight Babies

## The Percentage of Low-Birthweight Infants is Substantially Higher in the US Than in Canada Percent of Births for Infants with Known Birthweights



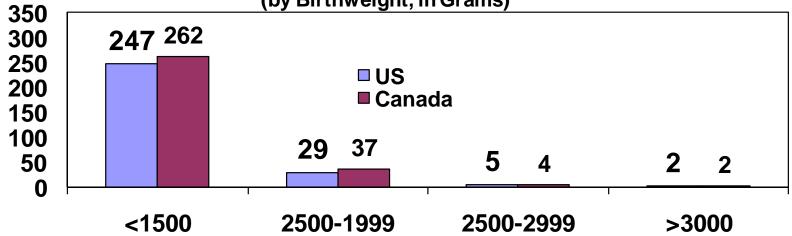
Source: Table 2, "Health Status, Health Care and Inequality: Canada Vs. The U.S.", June E. O'Neill & Dave M. O'Neill, Working Paper 13429, National



## This Explains Why the US Has Higher Infant Mortality Rates

Low-Weight Infants Have Very High Mortality; US Rate a Bit Less on a Weight-Specific Basis

Infant Mortality per 1,000 Live Births (by Birthweight, in Grams)





#### A Closer Look

Life Expectancy

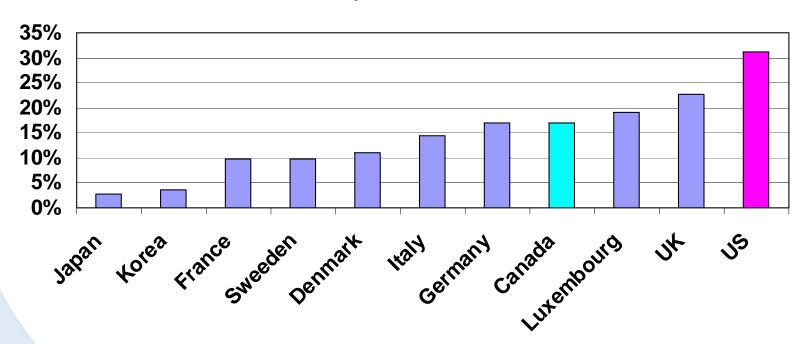
Depends on More than Access to Healthcare



# Might the US's High Rate of Obesity Contribute to Lower Life Expectancy?

## The US's Obesity Percentage Is Well Above That of Canada and Other Nations

Percent of Male Population with BMI of 30 or More

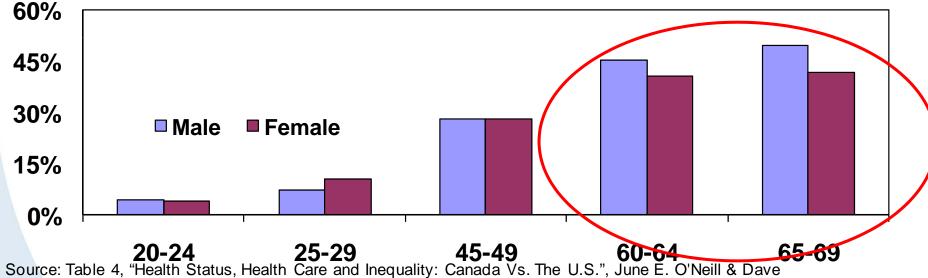




## It Likely Plays a Role in the Death Rates Due to Heart Disease

## Nearly Half of the Mortality Rate Difference Between the U.S. and Canada for Older Persons is Due to Diseases of the Heart

Percent of Mortality Rate Difference (US-CAN) Due to Diseases of the Heart

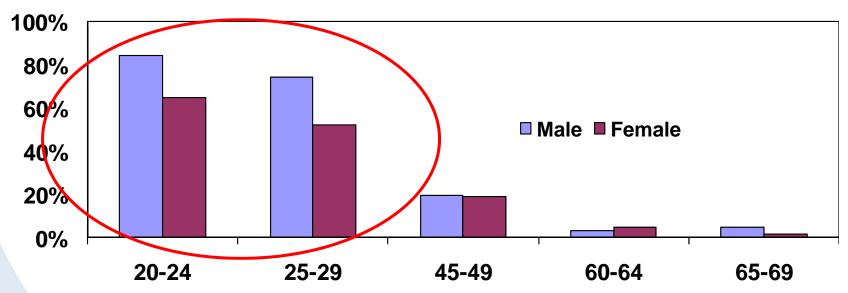


Source: Table 4, "Health Status, Health Care and Inequality: Canada Vs. The U.S.", June E. O'Neill & Dave M. O'Neill, Working Paper 13429, National Bureau of Economic Research, September 2007



# And Homicides and Accidental Deaths Are a Big Factor in the Higher Mortality Rates of Young Americans

More Than 80% of the Difference in Mortality Rates Between the US and Canada for Younger Men Is Due to Homicides and Accidents



Source: Table 4, "Health Status, Health Care and Inequality: Canada Vs. The U.S.", June E. O'Neill & Dave M. O'Neill, Working Paper 13429, National Bureau of Economic Research, September 2007



#### A Closer Look

Can the US Afford to Spend a Third of It's GDP on Healthcare in 2050?

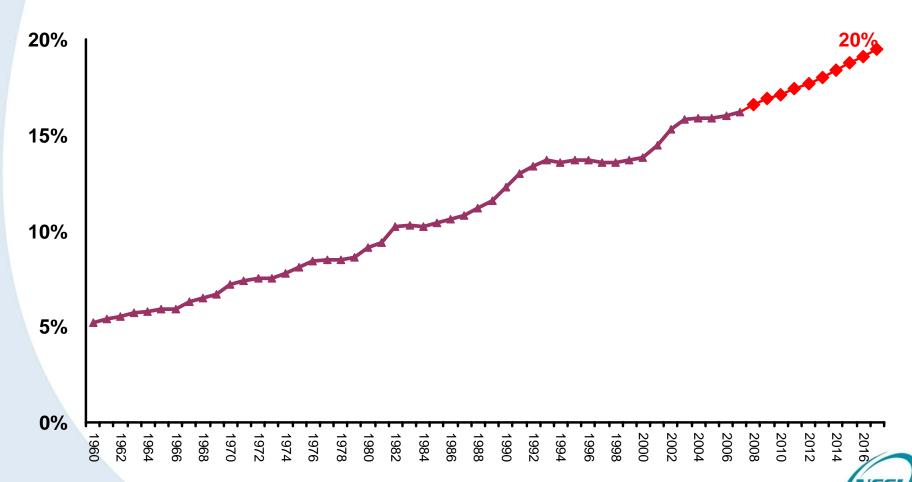
Med is 16% GDP and growing – 33% by 2050?

Can we afford this?



# And This Growth Is Projected to Continue

Healthcare Expenditures as Percentage of Gross Domestic Product (GDP)



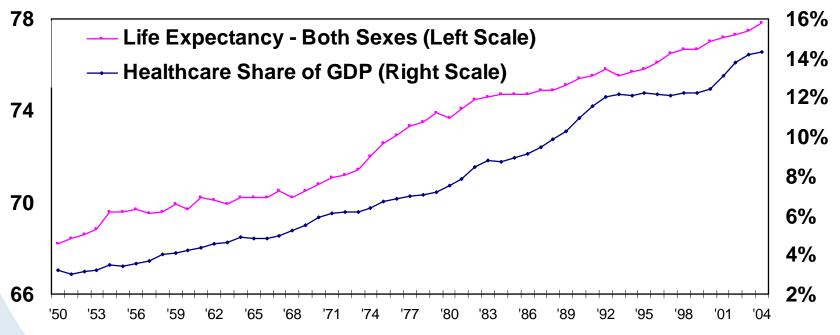
Source: Office of the Actuary, Centers for Medicare and Medicaid Services

#### How Much Healthcare Do We Want?



# Rising Healthcare Costs Are Correlated with Increasing Life Expectancy

## Could the Increasing Share of Healthcare Spending Be Contributing to the Increase in Life Expectancy?



Sources: Centers for Disease Control and Prevention, U.S. Bureau of Economic Analysis



#### # Healthcare:

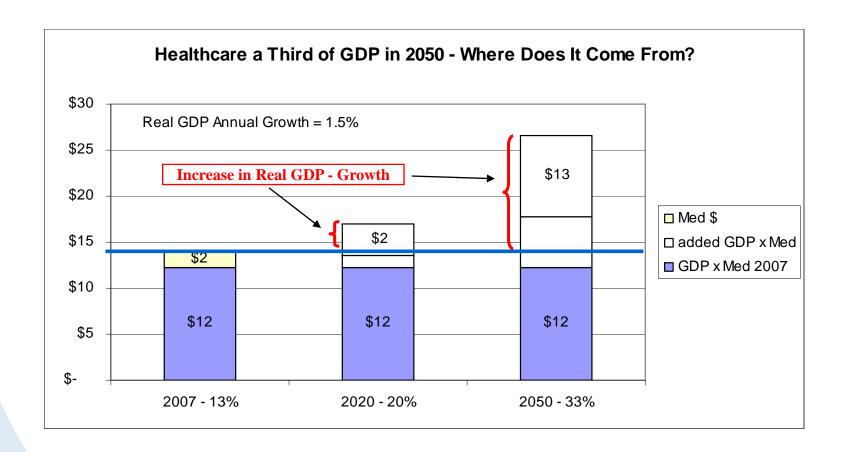
- A "superior" good
- Technology is adding to higher costs, but people want it



- Moral Hazard/Personal Choice as a contributor:
  - Smoking down a plus
  - Obesity up arguably because the downside can be managed by medicine
    - hypertension,
    - · cholesterol,
    - diabetes



### Don't Bet Against the US Economy



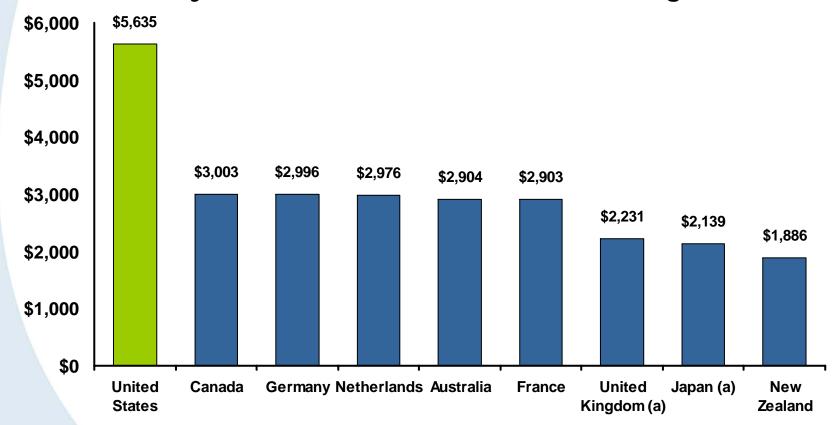


# High Costs, Inefficiencies & Misaligned Incentives



# United States Is the World Leader in High Cost Health Care

Healthcare Spending per Capita by Source of Funding, Adjusted for Differences in Cost of Living, 2003



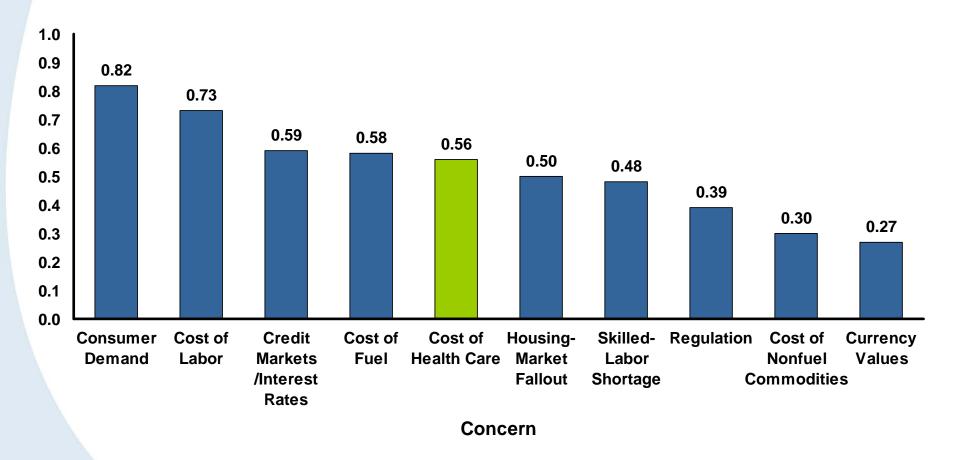
(a) 2002

Source: Multinational Comparisons of Health Systems Data, 2005, The Commonwealth Fund, April 2006



#### **Business Leader Concerns**

#### Average Importance Score, Weighted Average, Concerns of CFOs



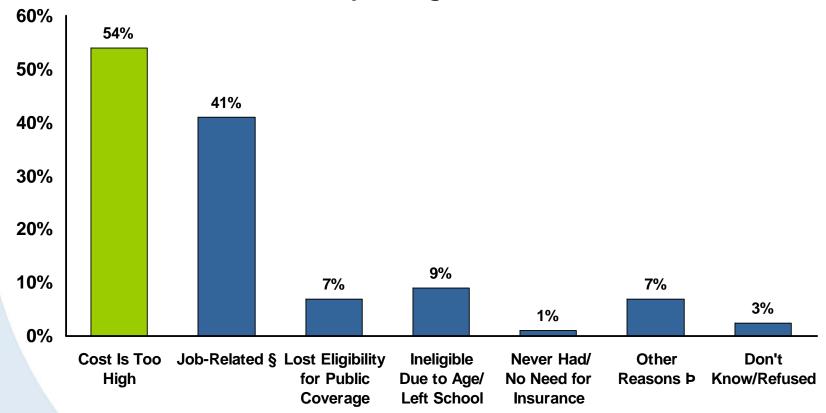
Respondents were asked to rank their top three concerns. The average importance score reflects the weighted average that resulted for each concern.

Source: Duke University/CFO Magazine Global Business Outlook survey as reported in CFO, February 2008, p. 22



## High Cost For Individuals, Too

Reasons for Absence of Insurance among Uninsured, Non-Elderly Adults, Percent Reporting Each Reason, 2003/2004



Notes: Reasons are not mutually exclusive; nonelderly adults are age 19-64

P Other reasons include moved, got married or divorced, insurance company refused coverage, and other unspecified reasons Source: Urban Institute analysis of the 2003 and 2004; National Health Interview Survey (NHIS)



<sup>§</sup> Job-related reasons include lost job or changed employers, self-employed, employer doesn't offer/not eligible for Employer-Sponsored Insurance (ESI)

#### Costs, not sustainability is the real issue

- Market responses are already appearing:
  - Medical tourism
  - VIP medical practices
  - Importing Rx drugs from abroad
  - Outsourcing radiology interpretation
- A look at the presidential approaches



#### Reforming Healthcare in the US

What Is Being Proposed

What Will It Mean for Workers Comp?



# Healthcare Reform Proposals: What Are the Key Differences?

	Healthcare Reform Proposals: Cha	arac	terizing the Differences
	Conservative		Liberal
Purpose:	Privatization of healthcare market		Comprehensive protection for all
Goal:	Individual choice in a competitive marketplace		Universal Coverage
Organization:	More efficient and more affordable private health care insurance market for individuals with government support primarly through tax incentives		Build on existing employer provided and public programs by offering government sponsored programs to achieve universal coverage



- Whatever the nature of the ultimate reforms
   WC is likely to remain responsible for medical costs related to workplace injuries
  - 1993 Clinton plan was to be "coordinated" with WC and auto
  - MA WC unaffected
  - Canada funding of WC medical much like the US



## Outlook and Options for Reform



## What Are We Doing Now to Contain Costs?

- # How the system works now:
  - Cost containment via
    - Reimbursement rates/fee schedules
    - Utilization reviews/prior approval
  - An incentive for providers to do more because can't charge more – increased utilization
  - System even pays for treating medical provider mistakes

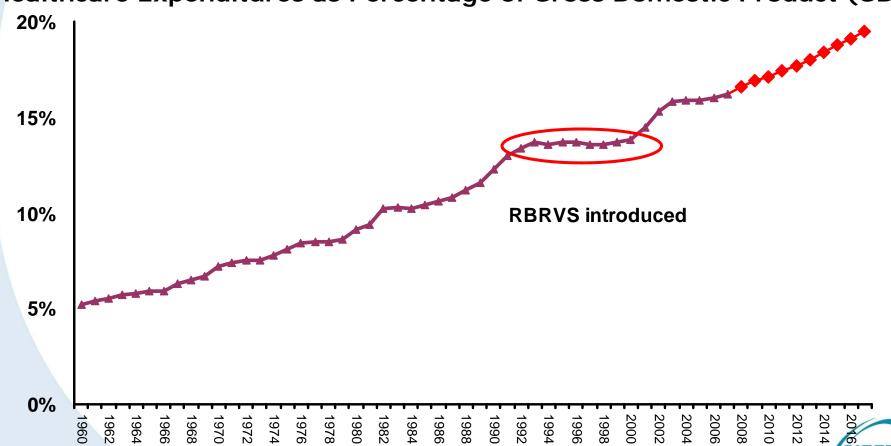


# Managing Provider Payments Resource Based Relative Value System (RBRVS)



# RBRVS Eased the Growth in Medical Spending (At Least Temporarily)

Healthcare Expenditures as Percentage of Gross Domestic Product (GDP)



Source: Office of the Actuary, Centers for Medicare and Medicaid Services

# Proposed New Approaches to Get the Incentives Better Aligned

- Pay for performance
- Pay per episode
- Evidence-based medicine



# Proposed New Approaches to Get the Incentives Better Aligned

- # Evidence-based medicine
  - Lower back pain only 15% get a clear diagnosis of why there's pain
  - Use of pain killers as a "treatment"
  - 90% resolve in 6 to 12 weeks regardless of treatment
  - 60% to 70% have a recurrence
  - Build up and maintain core strength



# Proposed New Approaches to Get the Incentives Better Aligned

- Evidence-based medicine
  - Pain management
    - Early 1990s docs reluctant to prescribe opiates and other pain management drugs
    - "In 1998 and 2004, the Federation of State Medical Boards developed policies ..."
    - "one third of state legislatures passed intractable pain treatment acts providing immunity to physicians that treat within the guidelines" (of the license boards)
    - Target "outcome" is reducing pain; unintended consequences include addiction, sexual dysfunction, ...

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## Forecasting the Impact of Proposed and Enacted Reforms



### NCCI's Experience

#### **#** WC vs GH

- Fee schedules seem to lower costs in WC vs GH
- Networks help lower reimbursement rates



### NCCI's Experience

Utilization: Understanding why medical severity increased 70% in the late 1990s.

- Not Prices: Increases in WC costs per treatment tracked with the medical CPI
- Utilization surged: Due to the 35% increase in the number of billed medical treatments



## WC and Medical Costs



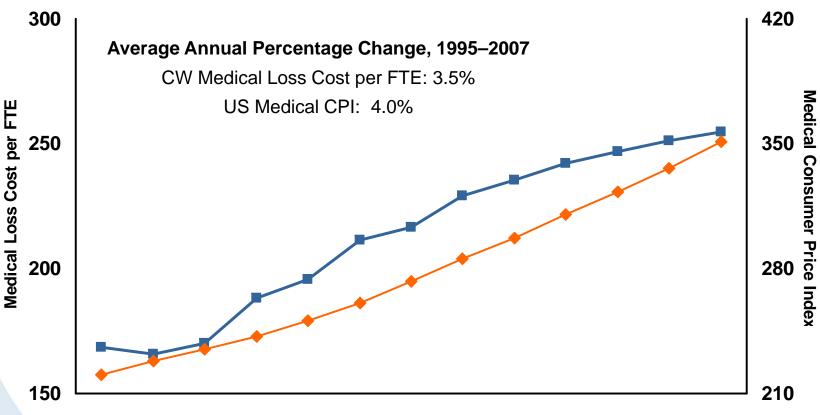
#### WC and Medical Reform

- Medical trends in WC reflect what has been and what will be happening in healthcare nationally
- Likely changes to the delivery system:
  - Evidence based medicine
  - Pay per episode
  - Pay for outcomes
  - Reimbursement schedules



## Countrywide Medical Cost per Covered Employee Reflects a Different Pattern

#### Medical Cost per Claim vs. Medical CPI (1982-84=100)



1995 1996 1997 1998 1999 2000 2001 2002 2003 2004 2005 2006 2007p

Medical severity 2007p: Preliminary based on data valued as of 12/31/2007

Medical severity 1995–2006: Based on data through 12/31/2006, developed to ultimate

Based on the states where NCCI provides ratemaking services, excludes the effects of deductible policies

Source: Medical CPI—All states, Economy.com; accident year medical severity—NCCI states, NCCI



Thank You

Questions

