Casualty Actuarial Society

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Solvency II and Run-off

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Summary

- Introduction to Solvency II
- The insurance industry's response to Solvency II
- Impact of Solvency II on:
 - Companies, and their
 - Insureds
 - Reinsurers
- Managing the risk issues

- Just as with Risk Based Capital in the United States, Solvency II will require European Union (EU) risk carriers to make an assessment of their true financial position.
- The introduction of Solvency II (by October 1, 2012?) will require EU risk carriers to allocate their capital against specific underlying risks, which may well lead to increased capital requirements.
- Solvency II will require an objective appraisal by risk carriers of not just the liability side of their balance sheets but also the asset side.

- This will almost certainly lead to an increased focus on optimising the use of capital, and capital tied up in duplicated business activities or non-productive discontinued operations will become progressively more unattractive.
- Companies will therefore become increasingly encouraged to manage their businesses in the most capital effective way.

- Solvency II is based upon three "pillars":
 - Risk quantification
 - Technical provisions
 - Risk management and governance
 - Assessment of risk and solvency capital adequacy
 - Assessment of internal systems and controls
 - Risk reporting disclosure
 - Public disclosure (transparency)
- Under pillar 1 risk carriers will need to calculate:
 - Minimum Capital Requirement (MCR), and
 - Solvency Capital Requirement (SCR)

- MCR will act as a buffer over and above SCR.
- SCR covers all the risks that a risk carrier faces:
 - Insurance risk
 - Market risk
 - Credit risk
 - Operational risk
- SCR to be measured at the 99.5% confidence level.

- Breach of SCR will lead to supervisory intervention:
 - Progressive intervention designed to stabilise an ailing risk carrier before it threatens policyholders' interests
- Breach of MCR will lead to "ultimate supervisory action":
 - Liabilities transferred to another risk carrier, and/or
 - Licence withdrawn, and/or
 - Closed to new business, and/or
 - Liquidation of business

The insurance industry's response to Solvency II

- Standard % Poor's "believe that Solvency II [will] result in more than 25% of Europe's 5,000 insurers being faced with major strategic decisions".*
- Such decisions will in many cases have a knock-on effect upon the market.
- Decisions on their response to Solvency II will be informed by:
 - Single European Passport
 - Ability to sell into another EU member state either directly or through a branch or subsidiary
 - EU Reinsurance Directive
 - Ability to transfer business across companies and across borders
- Package of legislation designed to give EU one of the most (if not the most) competitive markets in the world.

^{*} Source - Standard & Poor's - RatingsDirect - March 12, 2008

Example - Swiss Re - Group restructuring

By way of example:

- In March 2007 Swiss Re announced that it will restructure its European operations and create three Luxembourg domiciled entities to serve as risk carriers for its many European operations, with a view to improving "the alignment of regulatory and economic capital requirement".*
- Swiss Re's aims include:
 - the "elimination of multiple use of legal entity regulatory capital within group companies for group solvency calculation"*, and
 - "transferability of capital within the group"

^{*} Source - Swiss Re - Investor briefing - March 13, 2007

Example - Swiss Re - Group restructuring

- Utilising the EU Reinsurance Directive, it is Swiss Re's intention to transfer the business of 12 EU non-life reinsurance entities into one Luxembourg domiciled entity "Swiss Re Europe".
- Similarly they will be amalgamating their life operations into Luxembourg based "Swiss International".
- This approach is made possible by the single passport and the Reinsurance Directive whilst being driven by Solvency II.
- To the extent possible, steps to achieve a similar reorganisation will be taken in the US where the existing Risk Based Capital regime has much the same impact and provides drivers that are similar to Solvency II.

Impact of Solvency II

- Solvency II will make all companies reappraise their use of, and redistribute, regulatory capital.
- Where within an organisation there is duplication of operations, (both companies and/or business), these will be rationalised, leaving discontinued operations.
- What should be done with those discontinued operations?
- Each discontinued operation, be it a company, a branch, or a book of business will, in effect be in run-off.

Run-off

- Run-off requires allocation of capital to non-productive business.
- Run-off will become progressively more unattractive.
- Run-off is no longer a dirty word.
- Run-off is recognised as part of the business cycle.
- Run-off is a means to achieving an end.
- Run-off is seen as a non-core activity that can be transferred (either sold or managed) into specialist hands.
- Run-off creates opportunity to crystallise a profit or release capital.

.....but there are risks

Run-off

- Run-off is neither simple nor straightforward and the insurance industry has come to appreciate what a drag on their operations it can be:
 - Deteriorating experience
 - Increased costs
 - Earnings drag
 - Ratings drag
 - Management distraction
 - Allocation of capital to non-productive operations

Run-off – Deteriorating Experience

- Remember with a run-off:
 - You're not dealing with fine wine
 - Run-offs do not improve with age
- Murphy was right:
 - What can go wrong will go wrong
 - The greater the length of time
 - The greater the number of opportunities
 - The more that will go wrong
- All of which will cost more, not less, and will increase risk not reduce it.
- All of which are an encouragement to get run-offs off the balance sheet.

.....all insolvent run-offs began as solvent run-offs

Run-off - Ratings Drag

- Swiss Re is already fully aware to the impact of rating agencies' capital models on Swiss Re's rating:
 - "Attention is paid at all times to the impact on rating agency and regulatory capital adequacy" *
- At best rating agencies will treat well managed run-off operations neutrally, they will never give any credit for a well-managed run-off.
- With increased attention being focussed on the effective use of regulatory capital, companies should be aiming to remove the burden of discontinued operations from their balance sheets.
- This reduction in exposure to discontinued operations will allow companies to focus on their core activities, without the distraction and capital cost of managing their run-off portfolios.



^{*}Source – Swiss Re – Investors Briefing – March 13, 2007

Run-off – Why discontinue operations?

- Even without the driver of Solvency II companies already discontinue operations, and for a variety of reasons:
 - Unprofitable lines of business
 - Inadequate return on shareholders' funds
 - Pressure from regulators and rating agencies
 - Change in corporate strategy
 - Competition
 - Capital adequacy issues
 - More effective use of capital
 - To release capital
 - To crystallise a profit



Run-off – Why discontinue operations?

- Solvency II brings all these considerations into sharper focus, and adds
 - Insufficient diversification
 - The capital allocation regime of Solvency II currently aims to reward diversification and punish lack of diversification
 - Increasing capital requirements

Run-off risks

- The likely response of many EU risk carriers will be to de-risk their balance sheets by disposing of their discontinued operations:
 - Sale
 - Transfer of business
 - Packaging and sale of mature books of business
 - Utilise Reinsurance Directive to transfer business into sale vehicle
- Disposal will permit them to:
 - De-risk balance sheet
 - Crystallise profits
 - Manage their regulatory capital more efficiently
 - Release capital
 - Focus on core activities

Run-off risks for cedants

- What will be the impact on cedants when their reinsurer become a discontinued operation?
- On the asset side there are already numerous risks where the reinsurance asset is concerned including:
 - Default risk The risk that an cedant may not receive the proceeds to which it is entitled due to counterparty default.
 - Downgrade risk The risk that a potential default by a counterparty will adversely affect the present value of the recoverable.
 - Settlement risk The risk arising from the lag between value and settlement date.
 - Counterparty risk The risk of changes in the value of receivables e.g. adverse judicial decisions.
- All these risks are magnified when a company places some or all of its business into run-off.
- Cedants will be required to allocate capital to manage these risks

Run-off risks for cedants

- With an increased volume of run-offs likely to be managed by specialist owners/managers, what are the risks for cedants?
 - Downgrade risk
 - Default risk
- Introduction by owners/managers of stricter disciplines in management of operations
 - Settlement risk
 - Counterparty risk.
 - More thorough scrutiny of claims and contract terms
 - Increased willingness to dispute liability
 - Increased litigation
 - Consequential delays
- What will be the additional capital requirements?



Run-off risks for cedants

- Typical rule of thumb is a minimum 25% provision for any company in solvent run-off and 100% for any company in insolvent run-off; or adjusted in line with ratings, but companies in run-off rarely have ratings.
- What provisions are made or ought to be made where a reinsurer only discontinues part of its operations?
- The counter to the prospect of additional capital requirements to cover the additional perceived risk to the reinsurance asset, when it becomes part of a run-off portfolio, could be:
 - Commutation of the debt
 - Sale of the debt
 - Purchase more reinsurance

European competitive advantage?

By having:

- Access to the single passport and a level playing field across Europe.
- The ability to transfer business portfolios, through the Reinsurance Directive, both internally, externally and across borders.
- Opportunities for the more efficient use of capital driven by Solvency II.
- Access to exit mechanisms that provide finality.
- European risk carriers appear to have a clear competitive advantage over other markets

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