

Bureau du surintendant des institutions financières Canada

CAS Spring Meeting

Update on Canadian Regulatory Capital Requirements

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Agenda

- Overview of Canadian Regulatory Capital for P&C Insurers
- Capital Available
- Key Capital Ratios
- Capital Required
 - Credit Risk
 - Market Risk
 - Insurance Risk
 - Operational Risk
 - Diversification
- Catastrophe Risk

New Regulatory Capital Framework

- Minimum capital requirement (100%)
 - standardized approach (MCT) will apply to all insurers in Canada
 - standardized approach is called Minimum Capital Test (MCT) for Canadian incorporated insurers
 - called Branch Adequacy of Assets Test (BAAT) for foreign companies operating as a branch

• Target capital requirement (150%)

- □ Approved insurers allowed to use internal models
 - Subject to limits on reduction of capital for the first few years
- □ Other insurers: standard approach



New Regulatory Capital Framework

CAPITAL AVAILABLE

Definition of capital

CAPITAL REQUIRED

- Minimum vs. target
- Credit risk
- Market risk

OSFI BSIF

- Insurance risk
- Operational risk
- Diversification
- Catastrophe risk

New - clear sub-total for each risk; diversification

New Regulatory Capital Framework

Should be read as:

OSFI BSIF

New <u>Proposed</u> Regulatory Capital Framework

This is the <u>initial stage</u> of industry consultation on the entire MCT framework

Industry input into the process is very important

Definition of capital

Qualifying criteria for capital instruments

- Schedule A for common shares
- Schedule B for pref. shares equity
- Schedule C for pref. shares debt and sub debt

Capital composition limits

- Sched. B and C \leq 40% capital available less AOCI*
- Sched. C ≤ 7% capital available less AOCI*

Capital component

OSF

BSIF

- AOCI* as capital available component

Regulatory adjustments

- deduct computer software
- amend treatment of deferred tax allowance (DTA)
- clarify some existing OSFI interpretations
- * Accumulated Other Comprehensive Income (AOCI)

Minimum versus target ratios

VS.

2012 minimum reqt's:

- Credit Risk
- Market Risk
- Insurance Risk
- Catastrophe Risk

2015 reqt's at target:

- Credit Risk
- Market Risk
- Insurance Risk
- Catastrophe Risk
- Operational Risk
- Diversification





Minimum versus target ratios

Capital Available

Minimum Capital Required



2012 MCT Ratio =

 $2015 MCT Ratio = \frac{Capital Available}{Minimum Capital Required}$



Credit risk - overview

- Credit risk factors for balance sheet assets
 - Bumped up some credit risk factors by 1.25 for target level (will be divided by 1.5 for minimum)
 - Left other credit risk factors unchanged
 - Loans: the same risk category as long-term bonds, except for loans to associates
- Credit risk factors for off-balance sheet
 exposures

- More granular risk factors for LOCs, structured settlements, derivatives and other exposures based on credit rating and term to maturity of the counterparty
- Applies to uncollateralized portion of the exposure as well as collateral backing the exposure

Credit risk examples

Long-Term Obligations including Term Deposits, Bonds and Debentures & Loans				
	Term to Maturity			
		Greater than 1 year	Greater than	
		up to and including		
	1 year or less	5 years	5 years	
Rating	Risk	Risk	Risk	
	Factor	Factor	Factor	
Government grade	0.00%	0.00%	0.00%	
AAA	0.25%	0.50%	1.25%	
AA+ to AA-	0.25%	1.00%	1.75%	
A+ to A-	0.75%	1.75%	3.00%	
BBB+ to BBB-	1.50%	3.75%	4.75%	
BB+ to BB-	3.75%	7.75%	8.00%	
B+ to B-	7.50%	10.50%	10.50%	
Other	15.50%	18.00%	18.00%	

Short-Term Obligations including Commercial Paper			
	Risk		
Rating	Factor		
Government grade	0.00%		
A-1, F1, P-1, R-1 or equivalent	0.25%		
A-2, F2, P-2, R-2 or equivalent	0.50%		
A-3, F3, P-3, R-3 or equivalent	2.00%		
All other ratings, including non-prime and B or C ratings	8.00%		

Preferred Shares			
	Risk		
Rating	Factor		
AAA, AA+ to AA-, Pfd-1, P-1 or equivalent	3.00%		
A+ to A-, Pfd-2, P-2 or equivalent	5.00%		
BBB+ to BBB-, Pfd-3, P-3 or equivalent	10.00%		
BB+ to BB-, Pfd-4, P-4 or equivalent	20.00%		
B+ or lower, Pfd-5, P-5 or equivalent or unrated	30.00%		



Market risk - overview

• Equity risk

OSFI BSIF

- 30% risk factor for investments in common equity
- Real estate risk
 - No change to perceived risk exposure, current factors adjusted to target
- Interest rate risk
 - Final adjustment to the shock factor

• Foreign exchange risk

- Measures the mismatch in foreign currency denominated assets and liabilities
- New risk measure for Canadian P&C insurers, revised for branches

Market risk – mismatch

• Interest Rate Risk:

Dollar fair value change of assets

 Fair value of total interest rate sensitive assets * Duration of assets * Δ yield

Dollar fair value change in liabilities

= Fair value of total interest rate sensitive liabilities * Duration of liabilities * Δ yield

• Foreign Exchange Risk:

- 10% of the greater of net open long positions and net open short positions
- If in net open long position for a given currency, can use a carve-out equivalent to 25% of liabilities denominated in the same currency to reduce the charge

Insurance risk – overview

- Revised insurance risk factors for premium and claim liabilities:
 - Updated risk factors for unpaid claims by LOB
 - 4 risk buckets
 - Auto Bodily Injury (BI) & Personal Accident (PA)
 - Property (other lines with subrogation)
 - Other
 - Liability and legal expense
 - Updated risk factors for unearned premiums
 - Will be applied to premium liabilities by LOB
 - 4 same risk buckets (different capital charge)
 - No more capital charge for DPAE
- Work reviewed by the CIA & AMF (Quebec)
- Mortgage insurance and A&S under review



Insurance risk: Claim Liability

MCT Factors by line of business (LOB):



VaR – variance or percentile

Ult – Ultimate

Pfad – Provision for Adverse Deviations (Canadian risk margin)



Claim Liability Risk - Part 1

- 1. Analyze the variability in one-year development, by line of business, at the 90th percentile. Calculate correlation between lines of business within each company.
- Data: Unpaid Claim and Loss Reserve Exhibit (UCLRE)
- Similar to U.S. schedule P, but not public filed with Office Of Superintendent of Financial Institutions (OSFI)

Run-off

= [Opening Booked Total Unpaid Losses] - [Closing Booked Total Unpaid Losses + Paid Losses in Year]

for same accident year



Step 1: Calculate the variability in one-year run-off by line of business

- Calculation: five one-year run-off data points for each company. The variability in these five data points is calculated assuming the mean run-off is zero, based on the CIA standards that call for use of "best estimate" assumptions.
- Aggregate run-off over all companies of best estimate is "close" to zero
- Combining the results of all companies, VaR90 is calculated for each line of business.



Step 2: Estimate the impact of company size

 Calculation: A company can be considered an amalgamation of many small identical portfolios. This suggests that the variability is inversely proportional to the square root of company size:

•
$$\sigma_{A_i} = \sigma_i (\alpha_i + \beta_i / \sqrt{n_A})$$

where,

 σ_{A_i} = Variability in one-year run-off in line *i* of company *A*,

 σ_i = Variability in one-year run-off of the smallest company in the selected dataset,

 $n_{\rm A}$ = The size variable based on the relative size of the companies' claim liabilities

Fitting a regression line to the data, α_i and β_i are estimated for each line of business.



Step 3: Adjust for impact of company size

- The variability for the industry is estimated by substituting σ from the formula in Step 2 with the VaR90 calculated in Step 1. A large n is selected by considering,
 - An average of the largest 4 companies' n values
 - Total n for all selected companies
 - The intercept, i.e. $1/\sqrt{n} = 0$
- The final VaR90 in one-year run-off, adjusted for impact of company size, is judgmentally selected from these results. This step is repeated for each line of business.



Correlation within a company

The data for the UCLRE is available by line; A_i , as well as in total, A. By assuming that the correlation between lines within a company is the same, an estimate of the coefficient of correlation, ρ , is calculated for each company, based on: $\sigma_A^2 = \sum_{i=1}^n \sigma_{A_i}^2 + 2\rho \sum_{i < j} \sigma_{A_i} \sigma_{A_j}$.

Median estimate of correlation (ρ) was close to 50%. But:

- Significant differences between companies
- Some evidence of tail correlation close to 1

Conclusion:

- Explicit correlation is too generous based on evidence
- Implicit correlation is necessary to avoid conservatism



Claim Liability Risk – Part 2

Basic paradigm is a one year run-off (as part 1) with a conservative risk adjusted provision at end of one year

- No definitive approach in the literature for this
- 2. Determine the relationship between the one-year excess/deficiency ratio and the ultimate excess/deficiency ratio, at the 90th percentile.
- Data: OSFI page 60.40 of annual return
- Similar to a five year schedule P
 - but only for all lines combined
- Analysis is driven by longer tail lines
 - Judgmental reductions for shorter tail lines





Step 1: Calculate One-Year Excess/Deficiency Ratio

 The data used is the Excess/Deficiency Ratio found on Page 60.40 for the five year-ends 2007 to 2011, for each company. Using these five data points the VaR90 is calculated.

Step 2: Calculate Ultimate Excess/Deficiency Ratio

- The data used are the amounts found on Page 60.40 at year-end 2011 for each company.
- Using this data, three triangles are constructed, cumulative paid, incurred, and booked triangles.
- Using two stochastic methods, Log Normal and Bootstrap, generated for each triangle, and the VaR90 calculated.

Step 3: Calculate ratios

OSFI

 The ratio [Ultimate Excess/Deficiency Ratio] / [One-Year Excess/Deficiency Ratio] is calculated

Claim Liability Risk – Part 3

90th percentile used for the preceding steps due to:

- Limited number of companies with clean data
- Limited number of years of run-off data
- Need to adjust to 99.5th percentile for capital target

3. Determine the relationship between the 90th percentile and the 99.5th (or other) percentiles.

- Data: General Insurance Statistical Association data Step 1: Organize GISA data
- Triangles used in our analysis are for each combination of Region, Line, and Coverage, where,
 - Region = Ontario, Alberta, Atlantic, and Territories,
 - Line = Commercial Auto, Private Passenger Auto, and Motorcycles
 - Coverage = Auto Liability, Personal Accident, Other



Step 2: Stochastic Methods

• The Bootstrap and LogNormal stochastic methods are used to generate ultimate losses estimates (for all 20 accident years combined) for each triangle.

Step 3: Results

- μ , σ , VaR90, and various VaR percentiles are calculated.
- The ratio [(Var99.5 μ)/ μ]/ [(VaR90 μ)/ μ], is used.
- As public data, AMF and CIA could perform their own analysis.
- Significant variation in estimates of various percentiles depending on methods and practitioners
- ✤ However, ratio above was very consistent
 - Ratio was not inconsistent with a normal approximation!

Insurance risk: Premium Liability

- Determine VaR 99.5 variability in ultimate loss ratios by line of business for each accident year
- Apply risk factors to premium liabilities excluding PfADs by line of business

- No more 8% of Unearned Premium (UEP) plus 35% of premium deficiencies and DPAE
 - UEP recognizes revenues over policy term to match Deferred Policy Acquisition Expenses (DPAE), and is not intended to be an estimate of future cash flows
 - Upcoming IFRS standard changes may affect UEP and DPAE might disappear

Comparison of Claim and Premium Liability math

Claim Liability Steps



Insurance risk: Unearned Premiums Ceded and O/S Losses Recoverable from Unregistered Reinsurers

Simple methods are designed to approximate averages of methods above

- Current claim risk 10% derived from average UEPR (8%) and unpaid claims (5%, 10%, 15%)
 - Factors above are at minimum level (100% MCT)
- Proposed based on same methodology at target level



Operational risk - overview

- New explicit measure in the MCT
- Components:





Diversification credit

• Within a risk category

- insurance risk
- implicit: within updated risk factors

Between risk categories

- {credit risk + market risk} and insurance risk
- using a basic square root of sum of squares formula

Credit risk & Market risk

Insurance risk



Catastrophe risk

• Earthquake risk

- Final Guideline B-9 issued in Feb 2013
- Separated best practices/governance (B-9) from financial resource requirements (MCT)
- OSFI agreed to continue discussions re: EQ exposure measure
 - created industry working group
 - from formula "greater of QC and BC" to "Canada-wide"
 - finding solution to account for increased exposure but also to avoid super-additivity problem

What's new in B-9?

- More explicit principles-based approach (like B-3 reinsurance guideline)
- Update the description of best practices
- OSFI's flexibility in collection of data
 - details to be decided
- Move EQ reserve calculation to MCT guideline section



Revised B-9 provides 5 principles on the following items:

- 1. Earthquake Exposure Risk Management
- 2. Earthquake Exposure Data
- 3. Earthquake Models
- 4. Probable Maximum Loss (PML) Estimates
- 5. Financial Resources and Contingency Plans



PRINCIPLE 1 – EARTHQUAKE EXPOSURE RISK MANAGEMENT

Insurers should have a sound and comprehensive earthquake risk management policy that is subject to oversight by the Board of Directors and is implemented by senior management.



PRINCIPLE 2 – EARTHQUAKE EXPOSURE DATA

Earthquake exposure data needs to be appropriately captured and regularly tested for consistency, accuracy and completeness.



PRINCIPLE 3 – EARTHQUAKE MODEL

Earthquake models should be used with a sound knowledge of their underlying assumptions and methodologies, as well as with a high degree of caution that reflects the significant uncertainty in such estimates.



PRINCIPLE 4 – PML ESTIMATES

PML estimates should properly reflect the total expected ultimate cost to the insurer, including considerations for data quality, non-modelled exposures, model uncertainty and exposures to multiple regions.



Principle 5: To manage through a major EQ successfully, you need



Self-assessment (cover letter)

- All insurers are asked to complete a selfassessment of their practices compared with this guideline by September 30, 2013.
- The Board should review and discuss the selfassessment, together with the earthquake exposure risk management policy, prior to January 1, 2014
- When a self-assessment identifies potential gaps, a plan appropriate to the insurer to response to the gaps should be developed and presented with the self-assessment.
- Insurer should keep OSFI Relationship Manager up-to-date on their progress
- Self-assessment and implementation plan is available to OSFI on request

New Regulatory Capital Framework Timetable

- May 2013: QIS and discussion paper for comments
- August 2013: EQ Resource Requirement and annual reporting form consultation
- November 2013: draft MCT Guideline for consultation (includes final EQ Resource Requirement)
- January 1, 2014: Earthquake Guideline effective
- Summer 2014: final MCT Guideline
- January 1, 2015: MCT Guideline effective date



Communication strategy

- CCIR Capital Requirements Information Committee
- AMF
- CIA Risk Management and Capital Requirements Committee for insurance risk
- Industry consultation
 - Discussion paper and QIS (mid/end July 2013)
 - OSFI open to meet with industry if required
 - Draft 2015 MCT Guideline (November 2013)
 - Provide rationale for OSFI's decisions regarding comments received



Questions ?

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